# CITY OF VANCOUVER

# REGULAR COUNCIL MEETING

## JUNE 19, 1973

A Regular meeting of the Council of the City of Vancouver was held on Tuesday, June 19, 1973, in the Council Chamber at approximately 2:00 p.m.

PRESENT:

Mayor Phillips

Aldermen Bowers, Harcourt, Hardwick,

Linnell, Marzari, Massey, Pendakur, Rankin and Volrich

**ABSENT:** 

Alderman Gibson (Leave of Absence)

CLERK TO THE COUNCIL: R. Thompson

PRAYER

The proceedings in the Council Chamber were opened with prayer.

# 'IN CAMERA' MEETING

The City Clerk advised that the 'In Camera' Committee approved the items for an 'In Camera' meeting later this day with the exception of one, a report relating to Zoning and Development By-law No. 3575, Proposed Public Use Zone. It was, therefore, agreed the matter would be considered in open Council agenda.

# ADOPTION OF MINUTES

MOVED by Ald. Hardwick,

SECONDED by Ald. Linnell,
THAT the Minutes of the Regular Council meeting (with the exception of the 'In Camera' portion), dated June 12, 1973, be adopted, after adding the following as an additional paragraph to the motion on Page 18 of the Minutes under Item "L" re Hostel Accommodation:

"FURTHER, that the Council approve of the use of the City Schools for the accommodation of summer hostels".

- CARRIED UNANIMOUSLY

# COMMITTEE OF THE WHOLE

MOVED by Ald. Hardwick, SECONDED by Ald. Linnell,

THAT the Council resolve itself into Committee of the Whole, Mayor Phillips in the Chair.

- CARRIED UNANIMOUSLY

# DELEGATIONS AND OTHER REPORTS

Crestview Manor and Strata Titles Act: (Caledonian Ventures Limited)

A representative of the Caledonian Ventures Limited appeared in support of the application of the company for approval of their application pursuant to the Strata Titles Act and referred to particularly in Clause 2 of the report of the Standing Committee on Housing dated June 12, 1973.

MOVED by Ald. Hardwick,

THAT the application of Caledonian Ventures Limited under the Strata Titles Act re new building designed as condominium at 1844 West 7th Avenue be approved, subject to application of relevant City by-laws.

- CARRIED UNANIMOUSLY

# DELEGATIONS AND OTHER REPORTS (cont'd)

New Constructed Buildings: Strata Titles Act

MOVED by Ald. Bowers,

THAT approval is hereby granted to the creation of Strata lots upon the deposit of a strata plan for newly-constructed commercial and residential buildings provided that the Director of Permits and Licenses and the Approving Officer are satisfied that normal development procedures have been followed, and the Mayor and the City Clerk are hereby authorized to sign the strata plan.

(referred)

MOVED by Ald. Rankin,

THAT the foregoing motion of Alderman Bowers be referred to the Standing Committee on Housing.

- CARRIED UNANIMOUSLY

# DELEGATIONS, COMMUNICATIONS AND DEPARTMENTAL REPORTS

City-owned Land: Skeena 2nd to 5th Avenues

In connection with Clause 5 of Departmental report (Building and Planning matters), dated June 15, 1973, submitted by the Deputy Director of Planning and Civic Development, in respect of City-owned land, Skeena from 2nd to 5th Avenues, the Council noted a delegation was present from the Thunderbird Neighbourhood Centre Association requesting an opportunity to be heard to express its views before any discussion takes place to dispose of the land, as referred to in the departmental report.

Before hearing the delegation it was reported that the Deputy Director of Planning had requested his report be deferred pending further study by the appropriate officials for further report to Council.

MOVED by Ald. Harcourt,

THAT this whole matter be deferred until various considerations have been given, particularly by the Park Board and the Planning Department;

FURTHER THAT no action be taken on this property until a further report is submitted to Council by the Director of Planning and Civic Development.

- CARRIED UNANIMOUSLY

(The organization submitted an advance copy of a brief which was furnished to the members of Council, and in the main urgessale of this land be deferred)

## COMMUNICATIONS OR PETITIONS

# 2. The Honourable H.H. Stevens: Deceased

The Council received notification from the Rev. Francis H. Stevens of the passing of his father the Honourable Henry Herbert Stevens, a noted member of the Parliament of Canada in earlier years, and a Freeman of the City of Vancouver.

MOVED by Ald. Hardwick,

THAT the City Council express its condolences to the members of the family on the passing of the Honourable Mr. Stevens.

- CARRIED UNANIMOUSLY

# 3. Design Panel: Regulations

The Council noted a communication from Mr. Paul M. Merrick under date of June 14, 1973, on behalf of the Design Panel in which comments are set out in respect of the Council's action on May 1, 1973 in setting down various regulations in respect of the Design Panel.

cont'd....

Regular Council, June 19, 1973 . . . . . . .

# COMMUNICATIONS OR PETITIONS (cont'd)

# Design Panel: Regulations (cont'd)

In this regard Mr. Merrick advises the Panel is in agreement with the majority of the regulations; however, the following matters were considered of sufficient importance to bring to the Council's attention:

- "(a) To facilitate direct communication, a member of Council be appointed to the Advisory Design Panel.
- (b) The Advisory Design Panel elect its own chairman, but the panel does not agree that it must be other than a member of city staff"

MOVED by Ald. Massey, THAT the action of Council on May 1, 1973, setting down regulations in respect of the Design Panel be amended to strike out the restriction 'that the Chairman should be other than a member of City staff'.

- CARRIED UNANIMOUSLY

MOVED by Ald. Pendakur,

THAT the balance of the information in the communication from Mr. Paul M. Merrick be received. - CARRIED

(Ald. Marzari voted against the motion)

# 4. 1980 Winter Olympics

The Mayor, on behalf of his Special Committee on Olympics comprising himself, Alderman Bowers and Alderman Massey, submitted the following report under date of June 15, 1973:

> "The Mayor's Ad Hoc Committee met three times to consider the feasibility of a proposal from the Vancouver/ Garibaldi Olympic Committee to stage the Winter Olympics here in February, 1980.

The new proposal differs substantially from the unsuccessful bid for the 1976 Games. That bid envisaged a massive single development in the Alta Lake area, and required equally massive investment in road and transportation facilities to the area.

The new proposal uses existing facilities in the Vancouver area as much as possible, and locates new facilities close to Vancouver where this can be done. Garibaldi would be used only for Nordic and Alpine events, involving about half the athletes and a minority of spectators. These could be housed well within the facilities expected to be present in the area by that time, and they could be transported by rail or bus on existing facilities.

## FACILITIES AND CAPITAL COSTS

The attached schedule lists the facilities that would be required, with the estimated costs. (Costs are in 1973 dollars, and will have to be adjusted for inflation).

Some facilities have cash recovery value: The housing in the Athletes' village could be used for student housing or hotel use; the lifts could be sold to a private operator. For others, no cash value is shown, even though they would probably remain as valuable community facilities. Only the Luge & Bobsled run could be deemed to have no permanent value.

The schedule shows that an estimated \$20,500,000 would be required, of which \$6,500,000 is recoverable, with \$ 14,000,000 to be raised.

# COMMUNICATIONS OR PETITIONS (cont'd)

# 1980 Winter Olympics (cont'd)

#### REVENUE SOURCES

The most appropriate revenue source would be from the minting and sale of special commemorative coins. This device has been used successfully in previous Olympic Games, and has been made available by the Federal Government to the 1976 Montreal Summer Games. It is estimated that between \$ 150 Million and \$ 250 Million will be raised through coins for those games. There should be no difficulty in raising the capital sums required for the proposed Vancouver games by a much more limited distribution of coins.

#### OPERATION OF THE GAMES

The Games are to be staged for two weeks during February of 1980. Past experience has shown that the operational costs can be recovered from gate receipts and the sale of radio and television rights.

During those two weeks, Vancouver residents will be subjected to considerable congestion and inconvenience, but will also be caught up in the excitement and interest created by the Games.

Of much greater importance are the long-term benefits brought to the city by the staging of the Games.

## LONG-TERM BENEFITS

- 1. The new facilities and publicity will boost winter sports and winter tourism in the city.
- 2. Vancouver residents acquire without cost to the city:
  - An out-door 400 metre speed-skating rink for recreational use;
  - Two ice-arenas
- 3. Vancouver residents who use the North Shore mountains and Garibaldi will have access to better lifts, skiruns and to skirjump facilities.

In addition to these advantages, the developments in the Garibaldi areas will ensure for that area an orderly development plan and an adequate provision of water and sewer services. The proposal may also spur the B. C. Railway into extending its passenger service across the inlet (at Second Narrows).

In view of these benefits, the Council's members of the Ad Hoc Committee unanimously recommend that Council pass the following resolution:

#### RESOLVED THAT:

- 1. This Council express its appreciation to the Vancouver/Olympic Committee for their efforts in preparing a proposal to stage the 1980 Winter Olympics here, and encourage them to prepare a bid for these games to the Canadian and the International Olympic Associations;
- 2. Council will support the staging of the Games here, subject to the following conditions:
- (a) The cooperation and involvement of the local residents of areas where facilities are to be developed;

# COMMUNICATIONS OR PETITIONS (cont'd)

# 1980 Winter Olympics (cont'd)

- (b) The Planning of all facilities with due consideration for environmental impact, and within a framework of long-range plans for the orderly development of the areas;
- (c) The cooperation of the Provincial Government in planning and organization;
- (d) Agreement by the Federal Government for the minting of special coins to be sold with the profit allocated to the capital costs of staging the Games;
- (e) Agreement by the Federal Government for a loan to enable capital projects to proceed in advance of the above revenues;
- 3. The Provincial Government be requested to prepare development guides for the Alta Lake Region as a matter of high priority;
- 4. The Mayor be authorized to appoint Council representatives to a Steering Committee for the further planning of the Games."

 $\,$  Mr. Ian Howard, from Sports Canada, spoke in explanation of some of the views set out in the Special Committee's report.

MOVED by Ald.Pendakur,

THAT the following be added as Part 5 of the resolution in the foregoing report of the Special Committee:

"The City of Vancouver financial commitment or obligation be limited to a maximum of the cost of the proposed speed skating rink and two practice rinks referred to in the appendix submitted by the Special Committee".

- CARRIED

(Alderman Marzari and Rankin voted against the motion)

(Appendix referred to is on file in the City Clerk's Office)

MOVED by Ald. Hardwick.

THAT after Part2(c) of the above resolution of the Special Committee, the following be added:

"as expressed in reply from a responsible Provincial Government Minister in this regard, by August 1, 1973";

FURTHER THAT the resolution submitted by the Special Committee contained in the above report be approved, after amendments made by Council this day are incorporated.

- CARRIED

(Aldermen Marzari and Rankin voted against the motion)

(Part 2(c) now reads as follows:

"The cooperation of the Provincial Government in planning and organization, as expressed in reply from a responsible Provincial Government Minister in this regard, by August 1, 1973")

Regular Council, June 19, 1973 . . . . . . . . . . . . . . . . 6

# REPORT REFERENCE

Engineering Services: Complaints

The Deputy City Engineer gave a report explanation in respect of the City Engineer's departmental report dated June 15, on the subject of complaints re engineering services, submitted to the Council for information.

MOVED by Ald. Hardwick,

THAT the City Engineer's report on the subject be received.

- CARRIED UNANIMOUSLY

(Copy of the above mentioned report is on file in the City Clerk's Office)

# COMMUNICATIONS OR PETITIONS (cont'd)

5. Save the Entrance to Stanley Park Committee: Delegation

A request was received from the Chairman of the Save the Entrance to Stanley Park Committee that representations be heard from that Committee before Council takes any action in regard to the Burrard Inlet Waterfront guidelines for interim development.

MOVED by Ald. Pendakur.

THAT the delegation be heard if it so wishes but the organization be advised that the Special Committee on Burrard Inlet will be reporting to Council on Tuesday, June 26, 1973, on guidelines re the area between Thurlow and Richards Streets only.

- CARRIED UNANIMOUSLY

6. Margaz Enterprises (1968) Ltd., and Strata Titles Act: 345 West 10th Avenue

The Council considered a communication from Margaz Enterprises (1968) Ltd., requesting the City's approval to Strata Title the 41 suite apartment property under construction at 345 West 10th Avenue. It is pointed out that the land was acquired for, and the building was planned as a condominimum and that the acquiring and planning were completed and construction commenced before the Strata Titles Act came into effect.

MOVED by Ald. Hardwick,

THAT the application of Margaz Enterprises (1968) Ltd., under the Strata Titles Act, be approved, subject to application of relevant City by-laws.

- CARRIED UNANIMOUSLY

 Park Board Project 'FIND' (LIP Program)

MOVED by Ald. Rankin.

THAT pursuant to request received. a delegation on behalf of elderly citizens, boarding homes psychiatric patients and handicapped persons, participating in the Park Board 'FIND' program, be permitted to appear before Council on the matter of continuation of this LIP project.

- CARRIED UNANIMOUSLY

The Council recessed at approximately 3:45 p.m., and following an 'In Camera' meeting in the Mayor's Office, reconvened in the Council Chamber at 4:30 p.m., with the same members present.

## BOARD OF ADMINISTRATION, DEPARTMENT AND OTHER REPORTS

BOARD OF ADMINISTRATION General Report, June 15, 1973

#### WORKS AND UTILITY MATTERS

This report contains two clauses identified as follows:

Clause 1: Sewer Separation in the West End

Clause 2: Water Main Installation - 1973 Capital Budget

Action was taken as follows.

MOVED by Ald. Harcourt.

THAT the recommendations of the City Engineer and the Board of Administration contained in these two clauses be approved.

- CARRIED UNANIMOUSLY

### SOCIAL SERVICE AND HEALTH MATTERS

MOVED by Ald. Linnell,
THAT the recommendations of the Board of Administration and the Director of Welfare and Rehabilitation contained in this report on the subject of Sub-office, 402 West Pender Street, telephone and painting, be approved.

- CARRIED UNANIMOUSLY

# FINANCE MATTERS

The Council considered this report which contained five clauses identified as follows:

- E.F. Senger complaint on property taxes C1. 1:
- Juvenile Remand: Detention Home Study Greater Vancouver Regional District C1. 2:
- Grant Request: Outward Bound
- Police Pipe Band: Attendance at Waimea C1. 4: Highland Games
- C1. 5: Permanent Staff for Family Relations Act Program

Action on the report is as follows:

# Clause 1

MOVED by Ald. Volrich,

THAT the recommendations of the Board of Administration and the Director of Finance contained in this clause be approved.

- CARRIED UNANIMOUSLY

## Clause 2

MOVED by Ald. Volrich,

THAT this clause of the report be received for information.

- CARRIED UNANIMOUSLY

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# BOARD OF ADMINISTRATION, DEPARTMENT & OTHER REPORTS (cont'd)

BOARD OF ADMINISTRATION General Report (cont'd)

# FINANCE MATTERS (cont'd)

# Clause 3

MOVED by Ald. Bowers, THAT a grant of \$5,000 to Outward Bound be approved.

CARRIED BY THE REQUIRED MAJORITY

(Alderman Pendakur voted against the motion)

# Clause 4

MOVED by Ald. Rankin,
THAT the Police Pipe Band be authorized to attend the Waimea Highland Games in Hawaii, October 5th and 6th, 1973, at no cost to the City.

- CARRIED

(Aldermen Linnell, Pendakur and the Mayor voted against the motion)

MOVED by Ald. Linnell, in amendment, THAT while in Hawaii the Council assume the expenses resulting from the Band playing in the children's hospitals.

- LOST

(Aldermen Bowers, Harcourt, Hardwick, Marzari, Massey, Rankin, Volrich and the Mayor voted against the motion)

The motion of Alderman Rankin was put and carried.

# Clause 5

In considering this clause, Commissioner Rvan requested that recommendation 1 be altered to read as follows:

"City Council authorize the hiring of two temporary staff in accord with Personnel Department classification, effective July 1, 1973, for the purpose of obtaining maximum financial reimbursement pertaining to the Family Relations Act. The estimated cost of \$2,810.00 for the balance of 1973 to be provided from the Contingency Reserve;

and further that recommendations 2 and 3 be deleted from the report.

MOVED by Ald. Rankin,

THAT recommendation 1 be approved after being altered as suggested above by Commissioner Ryan and recommendations 2 and 3 be deleted from the report.

- CARRIED UNANIMOUSLY

# PROPERTY MATTERS

The Council considered this report which contained three clauses identified as follows:

- Acquisition N/S 67th Avenue, West of C1. 1: Cromwell Street
- Resubidivion of City-owned Lands and sale of C1. 2: lots to the Provincial Government S/E corner King Edward Avenue and Glen Drive
- C1. 3: Acquisition for Replotting Purposes: 631 East 5th Avenue

cont'd....

# BOARD OF ADMINISTRATION, DEPARTMENT & OTHER REPORTS (cont'd)

### PROPERTY MATTERS (cont'd)

The Council took action as follows on this report:

#### Clause 1

MOVED by Ald. Rankin,

THAT the recommendations of the Board of Administration and Supervisor of Property and Insurance, contained in this clause be approved.

- CARRIED

(Alderman Pendakur voted against the motion)

# Clauses 2 and 3

MOVED by Ald. Linnell,

THAT the recommendations of the Board of Administration and the Supervisor of Property and Insurance, contained in these clauses, be approved.

- CARRIED UNANIMOUSLY

#### DEPARTMENTAL GENERAL REPORT В. June 15, 1973

## WORKS AND UTILITY MATTERS

The Council considered this report of the City Engineer in respect of Robsonstrasse Saturday Mall in which details are set out under the following headings:

Background Physical Layout and Operation Merchant Support and Street Activities Costs Source of Funds

The report concluded as follows:

"The attached sketch illustrates a feasible layout for a Saturday Mall with bus lane on Robson Street between Burrard and Thurlow Streets. Although it would cause some inconvenience to automobile traffic the proposal is workable for the bus and will provide some benefit to pedestrians. The merchants have shown some support for the mall proposal (including paying recurring costs) but are inclined to request that the City bear the initial capital costs.

Because the participation of the local merchants in organizing street activities is very important to the success of this proposal, Council may wish to approve in principle the Robsonstrasse Saturday Mall and ask the merchants in the 1000 block Robson Street to advise Council what activities and street uses they would be prepared to undertake and on what dates they would be ready to proceed".

MOVED by Ald. Bowers,

THAT the merchants in the 1000 block Robson Street be contacted to ascertain if they are willing to form an Association for the purpose of operating a street market, including the organizing of street activites, payment of AMENDE recurring costs such as public market licenses. and

Book #114 FURTHER, if the merchants so wish in accordance with the above, they be advised the Council is prepared to contribute \$1,000 toward the capital costs.

- CARRIED

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(Aldermen Hardwick and Rankin voted against the motion)

# BOARD OF ADMINISTRATION, DEPARTMENT & OTHER REPORTS (cont'd)

## DEPARTMENTAL GENERAL REPORT (cont'd)

# SOCIAL SERVICE & HEALTH MATTERS

The Medical Health Officer submitted a report in respect of By-laws and regulations governing the sale of food outdoors and the following was noted in summary:

- "A. The Health Department could approve the preparation and sale of food outdoors if the minimal standards required by the City of Vancouver Health By-law No. 4387 and the Provincial Food Premises Regulations were complied with.
- B. A temporary open air fruit and vegetable market could be approved if convenient sanitary facilities, including sinks and hot and cold water, were available for cleaning purposes in adjacent approved food premises.
- C. The sale of prepackaged foods from an approved food plant could be approved if proper means of storage and protection were provided."

MOVED by Ald. Hardwick,

THAT the foregoing report of the Medical Health Officer be received for information.

- CARRIED UNANIMOUSLY

# BUILDING AND PLANNING MATTERS

The Council considered this report containing five clauses identified as follows:

- C1. 1: Development Permit Application #62151: 8380 Crompton Street
- Cl. 2: Development Permit Application #60927: 1125 West 8th Avenue
- Cl. 3: Development Permit Application #62487: 2730 East 41st Avenue
- Cl. 4: IIPS Project
- C1. 5: City-owned Land: Skeena 2nd to 5th Avenues

The Council took action on this report as follows:

#### Clauses 1 to 3 inclusive

MOVED by Ald. Pendakur,

THAT the recommendations of the Deputy Director of Planning and Civic Development contained in these clauses be approved.

- CARRIED UNANIMOUSLY

# Clause 4

MOVED by Ald. Rankin,

THAT the Council do not approve any further extension of the IIPS project.

(tabled)

MOVED by Ald. Hardwick,

THAT this whole subject, including the motion of Alderman Rankin, be tabled pending a meeting of the Council, sitting in Committee, for the purpose of a meeting between members of Council and appropriate members of staff to pursue the matter further in detail.

- CARRIED

(Aldermen Bowers and Massey voted against the motion)

BOARD OF ADMINISTRATION, DEPARTMENT & OTHER REPORTS (cont'd)

DEPARTMENTAL REPORT
BUILDING & PLANNING MATTERS (cont'd)

### Clause 5

The Council action in respect of this clause regarding City-owned land: Skeena, 2nd to 5th Avenues, is shown on page 2 of these Council Minutes.

# C. Area Conservation Report: "Time Present and Time Past"

The Director of Social Planning submitted the following report under date of June 14, 1973:

\*\*One of the most serious challenges to Social Planning is to devise methods of minimizing the anxiety of citizens caused by increasingly rapid physical and social change. Many of the most dramatic controversies in Vancouver in the last five years have resulted from concern about change. The continuing anti-growth sentiment in the midst of a housing shortage, the heated controversies over the Arbutus Shopping Centre, Chinatown Preservation, the 4 Seasons development, Christ Church Cathedral, Shannon Estate, the West End and the False Creek Development all reflect the intensity of feeling generated by the threat of change to buildings and areas in Vancouver.

Most attempts at preservation of buildings or areas have been based on their historic value. This approach deals with a very small part of the problem. In the first place, many of the neighbourhoods most treasured by Vancouverites such as Chinatown, Japantown or Shaughnessy are valued not so much for their buildings (which often would not meet historic preservation criteria) but for their human qualities and landscapes. In addition, historic preservation seeks to freeze development in time and this is extremely difficult to accomplish in any but a few areas.

Recognizing that change will take place, the real challenge to Social Planning is to introduce a measure of stability so that all that is familiar does not continually vanish; to control change so that there is some sense of permanence; to retain linkages with the past other than the corpses of old buildings preserved beyond their ability to add to the vitality of contempory growth surrounding them.

Dr. Michael Seelig of the School of Planning, University of British Columbia was retained as a consultant to outline a comprehensive approach to the problem of conservation that would seek to preserve all environmental amenities in selected areas. The report entitled, "Time Present and Time Past" was prepared in six weeks and suggests new criteria for conservation. It identifies important physical, human and natural characteristics that should be preserved as well as specific areas which warrant consideration for conservation. It urges that a concept of conservation of more than individual buildings should become an integral part of the physical and social planning process and that when preparing or reviewing future plans, conservation in the broad terms discussed should always be a major consideration.

Section 5 of the report reviews an arsenal of legal and planning techniques that could be used to assure that those qualities of the city that Vancouverites most value will be retained. These include facade easements (an easement on the exterior of a building) easements to preserve landscaping or views, protective overlay zoning and the transfer of development rights to other areas in the same vicinity, to mention a few. Experiences in conservation in New York, Chicago, New Orleans, Cincinnati, Ann Arbor, San Fransisco, and Portland, Maine are reviewed and the applicability of various devices are considered.

Section 3 of the Report outlines the steps necessary to assure conservation of areas and recommends actions to be taken by city departments.

# BOARD OF ADMINISTRATION, DEPARTMENT & OTHER REPORTS (cont'd)

# Area Conservation report (cont'd)

Some of the suggestions in the Report are already being undertaken. For example, the Planning Department has been preparing an inventory of historic buildings and a concern for conservation is already that department's policy. "Time Present and Time Past", however, provides a work plan so that efforts by various departments in conservation can be approached on a unified basis.

The Director of Social Planning RECOMMENDS that:

- Council receive the Report, "Time Present and Time Past" for information.
- The Report be circulated to other city departments, boards, agencies, and various citizens groups as well as to interested individuals with an invitation to respond.
- 3. The Report and responses be presented to a joint meeting of the Community Development and Civic Development committees early in September 1973.

MOVED by Ald. Hardwick,

THAT recommendations 1 and 2 of the Director of Social Planning set out above be approved;

FURTHER that the report entitled "Time Present and Time Past" be forwarded to the Vancouver Heritage Advisory Board, when established, for consideration prior to any discussion by Standing Committees.

- CARRIED UNANIMOUSLY

# D. Report of Standing Committee on Social Services, June 7, 1973

The Council considered this report containing six clauses identified as follows:

Clause 1: Vancouver Youth Hostel, Grant Request

Clause 2: Joint Provincial-Municipal Committee on Integration of Family and Youth Services in the City of Vancouver

Clause 3: Social Assistance - Special Employment Services Extension of Community Services Programme

Clause 4: Lorne Apartments as a Day-care Centre

Clause 5: Dunbar-West Point Grey Youth Programme: Proposed Evaluation Procedure

Clause 6: Grant Request - New Hope Centre

The Council took action as follows:

#### Clause 1

MOVED by Ald. Rankin,

THAT the recommendation of the Committee contained in this clause be approved, after striking the words 'its capital improvements programme' and inserting in lieu thereof the words 'the heating plant'.

- CARRIED UNANIMOUSLY AND BY THE REQUIRED MAJORITY

# Clause 2

MOVED by Ald. Rankin,

THAT the recommendation of the Committee contained in this clause be approved.

- CARRIED UNANIMOUSLY

# BOARD OF ADMINISTRATION, DEPARTMENT & OTHER REPORTS (cont'd)

Report of Standing Committee on Social Services, June 7, 1973 (cont'd)

MOVED by Ald. Rankin,

THAT, in connection with the procedures outlined in Clause 2 of this report, authority be granted for the City Clerk to make the necessary arrangements to have the proceedings covered by a Court Reporter, or like service, in order that a transcript of the proceedings may be obtained if later found necessary.

- CARRIED UNANIMOUSLY

# Clause 3

MOVED by Ald. Rankin,

THAT the recommendation of the Committee contained in this clause be approved.

- CARRIED UNANIMOUSLY

## Clauses 4 to 6 inclusive

MOVED by Ald. Rankin,

THAT these clauses be received for information.

- CARRIED UNANIMOUSLY

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# E. Report of Standing Committee on Community Development, June 7, 1973

This report contained three clauses identified as follows:

Clause 1: Illegal Suites

Clause 2: Development of Fraser River Lands from

Arbutus Street to Barnard Street

Clause 3: Plebiscite on Electoral Reform:

Date of Voting

Action was taken as follows:

# Clauses 1 and 2

MOVED by Ald. Volrich,

THAT these clauses be received for information.

- CARRIED UNANIMOUSLY

#### Clause 3

MOVED by Ald. Volrich,

THAT the recommendation of the Committee contained in this clause be approved.

- CARRIED UNANIMOUSLY

# F. Report of Standing Committee on Community Development, June 7, 1973

MOVED by Ald. Volrich,

THAT this report on the subject of Government and Electoral Reform, be received.

- CARRIED UNANIMOUSLY

Regular Council, June 19, 1973 . . . .

# BOARD OF ADMINISTRATION, DEPARTMENT & OTHER REPORTS (cont'd)

# Report of Standing Committee on Environment, June 14, 1973

The Council considered this report containing three clauses identified as follows:

- City Pound Additional Staff
- Increased Impounding Fees
- C1. 1: C1. 2: C1. 3: Proposed Requirements in Building By-law for the Handicapped

The following action was taken on this report.

#### Clause 1

MOVED by Ald. Linnell,

THAT the recommendation of the Committee contained in this clause be approved; it being understood, however, that dates and figures referred to in the clause will be adjusted as required in line with the Council's date of approval.

- CARRIED UNANIMOUSLY

# Clause 2

MOVED by Ald. Linnell,

THAT the recommendation of the Committee contained in this clause be approved.

- CARRIED

(Alderman Rankin voted against the motion)

## Clause 3

MOVED by Ald. Linnell,

THAT this clause of the report be received for information.

- CARRIED UNANIMOUSLY

H. Report of Special Committee re Illegal Suites, June 15, 1973

The Special Committee re Illegal Suites - Hardship Cases submitted the following report under date of June 15, 1973:

"The Committee of Officials has considered the following requests under the policy established by Council concerning Illegal Suites - Hardship Cases, and reports as follows:

The following applications recommended for approval by the (a) Sub-Committee be approved:

Gurdarshan & Angela Hansra (tenants), 49 Bast 61st Avenue Mr. and Mrs. Godfrey Deepwell (owners), 658 Bast 57th Avenue Lulu G. Hambleton (tenant), #311 - 1999 Nelson Street Alice Gray Moore (tenant), #410 - 1999 Nelson Street Ivy Holden (tenant), #310 - 1999 Nelson Street Ada A. Hunt (tenant), #211 - 1999 Nelson Street Cedric A. Armstrong (tenant), 810 West 18th Avenue Pearl I. Kitchen (tenant). 448 Bast 30th Avenue Slizabeth Farrell (owner), 2741 Graveley Street

# BOARD OF ADMINISTRATION, DEPARTMENT & OTHER REPORTS (cont'd)

Report of Special Committee re Illegal Suites (cont'd)

(b) the following applications be approved for one year from the date of this Resolution:

Updesh Singh Johal (tenant), 3430 East 49th Avenue James Bowcock (tenant), 2279 Nanaimo Street John and Teresa Lau (tenants), 4709 West 8th Avenue Joginder & Surinder Singh (tenants), 454 Bast 43rd Avenue Alice Ann Bell (tenant), 2568 Bast 4th Avenue Joyce Moore (tenant), 426 West 17th Avenue Simon Tang (tenant), 2456 Bast 19th Avenue Gracella Fife (tenant), 5142 Fairmont Street

the following applications be approved for six months from the date of this Resolution:

John Savino (tenant), 217 Bast King Edward Avenue Richard A. Wilkinson (tenant), 3643 West 1st Avenue

(d) the following application be not approved:

Gian Aujla (owner), 3956 Fleming Street

in respect to the above mentioned, the City Building Inspector be (e) instructed to withhold enforcement action and to carry out the policy as adopted by Council on December 17, 1963, and as amended by Council on November 10, 1964."

MOVED by Ald. Hardwick,
THAT the foregoing report of the Special Committee re Illegal Suites - Hardship Cases dated June 15, 1973, and containing clauses (a) to (e), be approved.

- CARRIED UNANIMOUSLY

Report of Standing Committee Ι. on Housing, June 12, 1973

The Council considered this report which contains two clauses identified as follows:

Clause 1: United Housing Foundation

Strata Titles Act Clause 2:

and took the following action.

## Clause 1

MOVED by Ald. Harcourt,

THAT the recommendations of the Standing Committee of Council on Housing contained in this clause be approved.

- CARRIED UNANIMOUSLY

#### Clause 2

MOVED by Ald. Harcourt,

THAT this clause in the Committee report be received for information.

- CARRIED UNANIMOUSLY

# BOARD OF ADMINISTRATION, DEPARTMENT & OTHER REPORTS (cont'd)

Applications under Strata Titles Act re New Buildings

MOVED by Ald. Hardwick,

THAT further applications for approval pursuant to the Strata Titles Act and relating to new buildings only, be submitted direct to City Council as has been the case to date;

FURTHER THAT the Board of Administration report to be received on policy re Strata Titles Act be submitted to City Council rather than to the Standing Committee on Housing in order to expedite the matter.

- CARRIED UNANIMOUSLY

# J. Proposed Public Use Zone

MOVED by Ald. Hardwick,

THAT the Departmental report from the Deputy Director of Planning and Civic Development, under date of June 7, 1973, re Proposed Public Use Zone, be deferred for consideration at the next Council meeting.

- CARRIED UNANIMOUSLY

# COMMITTEE OF THE WHOLE

MOVED by Ald. Harcourt,
THAT the Committee of the Whole rise and report.

- CARRIED UNANIMOUSLY

MOVED by Ald. Harcourt, SECONDED by Ald. Linnell,

THAT the report of the Committee of the Whole be adopted.

- CARRIED UNANIMOUSLY

# BY-LAWS

# BY-LAW TO AMEND BY-LAW No. 3792 BEING THE PROCEDURE BY-LAW

MOVED by Ald. Bowers, SECONDED by Ald. Pendakur,

THAT leave be given to introduce a By-law to amend By-law No. 3792, being the Procedure By-law, and the By-law be read a first time.

- CARRIED UNANIMOUSLY

MOVED by Ald. Bowers,
SECONDED by Ald. Pendakur,
THAT the By-law be read a second time.

- CARRIED UNANIMOUSLY

MOVED by Ald. Bowers, SECONDED by Ald. Pendakur,

THAT Council do resolve itself into Committee of the Whole, to consider and report on the By-law, Mayor Phillips in the Chair.

- CARRIED UNANIMOUSLY

cont'd.....

# BY-LAWS (cont'd)

By-law to amend By-law No. 3792 being the Procedure By-law (cont'd)

MOVED by Ald. Bowers,

THAT the following be added as part (d) to Clause 14 of the By-law:

'On the passage of the motion the By-law shall then be deemed to have been read the second and third times.'

- CARRIED UNANIMOUSLY

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MOVED by Ald. Bowers,

THAT the Committee of the Whole rise and report.

- CARRIED UNANIMOUSLY

The Committee then rose and reported the By-law complete.

MOVED by Ald. Bowers, SECONDED by Ald. Pendakur,

THAT the report of the Committee of the Whole be adopted.

- CARRIED UNANIMOUSLY

MOVED by Ald. Bowers,

SECONDED by Ald. Pendakur,

THAT the By-law be read a third time and the Mayor and City Clerk be authorized to sign same and affix thereto the Corporate Seal.

- CARRIED UNANIMOUSLY

(The By-law received three readings)

## MOTIONS

Appointment of Project Manager: Granville Island

Notice was called on the following motion by Alderman Marzari at the meeting on June 12, 1973, and seconded this day by Alderman Rankin:

MOVED by Ald. Marzari, SECONDED by Ald. Rankin,

THAT the Council request Central Mortgage & Housing Corporation to consult with the City in the hiring of a Project Manager for Granville Island and in the setting out of the Terms of Reference in connection therewith.

The motion was put and,

- CARRIED

(Aldermen Hardwick, Massey, Pendakur and the Mayor voted against the motion)

The Council adjourned at approximately 6:20 p.m.

The foregoing are Minutes of the Regular Council meeting dated June 19, 1973, adopted on June 26, 1973.

O. Phillips
MAYOR

CLTY CLERK



BOARD OF ADMINISTRATION, June 15, 1973 . . . . . . (WORKS - 1)

#### WORKS & UTILITY MATTERS CITY ENGINEER'S REPORT

## RECOMMENDATIONS

# 1. Sewer Separation in the West End

"Provision has been made in the 1973 Sewers Capital Budget for \$1,000,000 worth of sewer construction work to be carried out in the West End as part of the Sewer Separation Program. In order to permit pressing work in the West End to proceed and to provide continuity in the work program, advance approval of the 1973 portion of the West End sewer separation work is required.

The sum provided for the 1973 portion of this work is \$1,000,000.

I RECOMMEND that \$1,000,000 be advanced from the 1973 Sewers Capital Budget account 'Sewer Separation in the West End', Reference Number 3-05-01."

Your Board RECOMMENDS that the foregoing be approved.

# 2. Water Main Installation - 1973 Capital Budget

"The following water mains should be replaced prior to 1973 paving:

#### WATER MAIN PROJECT 218

Street	From	<u>To</u>
Odlum Street	William Street	Charles Street
Franklin Street	Clark Drive	McLean Drive
St. George Street	41st Avenue	43rd Avenue

The Odlum and St. George Street installations are to replace leaking steel mains; the Franklin Street installation is to replace a 4" cast iron pipe which has lost approximately 2/3 of its original flow capacity due to its age.

The estimated cost of this project is \$37,000.

I RECOMMEND that the above listed work under Project 218 be approved and that the required \$37,000 be appropriated in advance from the 1973 Capital Budget, 'Provision for Prior to Paving Installations - Unallocated', Reference No. 10-26-03."

Your Board RECOMMENDS that the foregoing be approved.

Board of Administration, June 15, 1973

## SOCIAL SERVICE AND HEALTH MATTERS

#### RECOMMENDATION

Welfare & Rehabilitation Department - Sub-office -402 West Pender Street - Telephone and Painting

The Director of Welfare and Rehabilitation reports as follows:

"On May 1, 1973 City Council passed a resolution authorizing the Property and Insurance Division to rent approximately 4,200 square feet of office space at 402 West Pender Street to accommodate the Rehabilitation Section of the Single Men's Unit for a period of one year at a rental of \$3.00 per square foot.

The Property and Insurance Division advise that the premises will be rented from July 1, 1973.

We were originally advised that painting of the rented space would be included in the \$3.00 per square foot rental. We are now advised that painting is not included.

Prior to occupancy, it will be necessary to paint the premises and the Assistant Director - Construction and Maintenance Division has estimated the cost at \$2,000.

It will also be necessary to install 13 local telephone lines tied in with the Switchboard at Single Men's Unit. The estimated cost is:

> Telephone installations \$150.00

13 local lines @ \$10.50 per month each -\$136.50/mo. for period July 1 - Dec. 31/73

819.00

Total telephone costs,

1973

\$969.00

The Comptroller of accounts advises that funds were not provided in the 1973 Departmental budget to cover the above costs and they will need to be met out of Contingency Reserve.

# RECOMMENDATION

That Council authorize an expenditure of \$2000 for painting and \$969 for telephones for rented office space at 402 West Pender and that these costs be met from Contingency Reserve."

YOUR BOARD RECOMMENDS that Council approve the foregoing recommendation of the Director of Welfare and Rehabilitation.

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Board of Administration, June 15, 1973 . . . (FINANCE - 1)

# FINANCE MATTERS

#### RECOMMENDATION

# E. F. Senger - Complaint on Property Taxes

The Director of Finance reports as follows:

\*On February 1st, 1973 Mr. E. F. Senger wrote to City Council regarding arrears of taxes on his property amounting to \$16.21 which he felt he should not be required to pay because of lack of service received during the 1972 Civic Strike. Unfortunately Mr. Senger's letter was mislaid in the City Clerk's Office and was only brought to light by his second letter of June 6th, 1973, copy also attached. Mr. Senger apparently also wrote to the Tax Office and a copy of the letter from the Tax Office to Mr. Senger is also attached to this report.

The \$16.21 outstanding appears to represent the penalty resulting from Mr. Senger not paying his taxes until August 20, 1972. The Revenue Supervisor's letter makes it quite clear that the tax bills were mailed in May of 1972 and that payment was accepted at all banks and also at City Hall as usual and no alteration was made by Council in the penalty dates. There does not appear to be any justification for cancelling the \$16.21 on the basis of any error. It does appear that Mr. Senger has decided that the \$16.21 should be written off against costs that he incurred, relative to his property, during the Strike, as stated in his letter.

The concept that property owners in 1972 did pay taxes for services not received was, of course, discussed at that time. However, it was realized that the City also realized certain savings during the Strike and that these savings benefited the taxpayers.

I would recommend that no action be taken on Mr. Senger's complaint and that he be forwarded a copy of this report."

Your Board RECOMMENDS that the above report of the Director of Finance be approved.

#### INFORMATION

2. Juvenile Remand - Detention Home Study - Greater Vancouver Regional District

The Board of Administration reports as follows:

"A report has been circulated to members of Council entitled, 'Juvenile Remand - Detention Needs in the Greater Vancouver Regional District to 1986'. This report was prepared by P.S. Ross & Partners, Management Consultants, and was received by the Board of Directors' of the District at its meeting of May 2, 1973.

The Board of Directors' considered the report in conjunction with a covering letter from the Regional Administrative Advisory Committee. The last paragraph of this letter reads as follows:

"In conclusion the Regional Administrative Advisory Committee recommends that prior to any action being taken by the Board on the Consultants' report that discussions be held with the Provincial Government for the purpose of:

- 1. Determining the attitude and policies of the Province in the treatment of juveniles in trouble, particularly the direction to be followed in juvenile remand-detention and rehabilitation.
- 2. Establishing a financial responsibility arrangement with province-wide application for costs associated with the treatment of juveniles."

# Clause No. 2 (cont'd)

After having considered the report, the Board of Directors' passed the following two resolutions:

- 1. That the report entitled "Juvenile Remand Detention Needs in the Greater Vancouver Regional District to 1986" be received and that the recommendations made in the last paragraph of the letter dated April 17, 1973 from the Regional Administrative Advisory Committee be approved; and further, that the Provincial Government be made aware of the need to consider the former Willingdon School for Girls as a new Juvenile Remand Detention Home.
- 2. That Directors M.S. Evers and M.E. Linnell be asked to undertake a review of the Juvenile Remand Detention Home report and to meet with representatives of the Provincial Government to discuss the points raised in the April 17 letter from the Regional Administrative Advisory Committee for the purpose of recommending a course of action for the Board to consider.

Your Board submits the foregoing report for the INFORMATION of Council.

#### CONSIDERATION

# 3. Grant Request, Outward Bound

The City Clerk reports as follows:

"A grant request for \$8,900 from the above organization was included in the Director of Social Planning's report on 1973 Civic Grants, Health, Welfare and Recreation, which Council considered on April 10 and 17. In his report, the Director of Social Planning stated that he considered Outward Bound a fine recreational programme but that it should be self-supporting.

Council on April 17, when considering the grant request, and having heard a delegation from Outward Bound, passed the following motion:

#### MOVED

THAT a grant of \$5,000 be made to Outward Bound of B.C. to be allocated for their capital fund drive.

- LOST (not
having received the
required majority)

A further letter has been received, dated May 28, 1973 from Outward Bound reiterating their request for Council consideration of a grant of \$8,900 towards their Bursary needs for young people from the City who otherwise could not benefit from this programme.

(The letter of May 28, 1973 from Outward Bound as well as a list of Bursaries already granted to Vancouver residents this year is appended for information.)"

Your Board submits the foregoing for Council CONSIDERATION.

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Board of Administration, June 15, 1973 . . . (FINANCE - 3)

# 4. Police Pipe Band - Attendance at Waimea Highland Games - October 5 & 6, 1973

The City Clerk reports as follows:

"A letter has been received from the Board of Police Commissioners dated June 1, 1973 advising that the Police Pipe Band has been invited to attend the Waimea Highland Games in Hawaii, October 5th and 6th, 1973. The members of the band are prepared to accept personally all expenses involved and utilize annual leave and overtime leave to cover the time required. In addition to participating in the Games, the Band will be playing in general and children's hospitals and military bases in Hawaii. The Band will be in uniform and identified as representatives of the City of Vancouver and of the Vancouver Police Force. The Board of Police Commissioners, at its meeting of May 17, 1973, passed the following motion:

#### 'Moved:

"THAT the Police Pipe Band be authorized to attend the Waimea Highland Games in Hawaii, October 5th and 6th, 1973,

FURTHER THAT City Council be requested to consider making a Grant towards the expenses involved in recognition of the fact that the Band will be representing and identified with the City of Vancouver during its stay in Hawaii."

Carried.'

Your Board notes that Vancouver City Council has previously dealt with similar requests as follows:

July 14/72 Police Motorcycle Drill Team - \$200.00
Seattle Seafair Parade approved

July 28/72 Vancouver Fire Department Band - \$10.00 each
Penticton Peach Festival approved"

Your Board submits the foregoing for the CONSIDERATION of Council.

#### RECOMMENDATION

## 5. Permanent Staff for Family Relations Act Program

The Director of Welfare and Rehabilitation reports as follows:

"On February 22, 1972 City Council approved hiring two Social Service Assistants IA for a temporary period of six months to carry out a review of 1400 social assistance cases relevant to the Wives' and Children's Maintenance Act (now the Family Relations Act) and to create and implement a new system of referral and follow-up between our Department and the Provincial Court. On March 16, 1973, City Council approved extension of these two temporary positions to June 30, 1973. The cost sharing arrangement is on a 50-25-25 basis.

Board of Administration, June 15, 1973 . . . (FINANCE - 4)

## Clause No. 5 (cont'd)

To April 30, 1973, the program has achieved the following results:

Clients interviewed 1218

New referrals to
Vancouver Family Court 419

Referrals (previous
contacts) 249

C.U.P.A. referrals
(Child Welfare Division) 166

Cases closed or adjusted 269

The 269 cases closed or adjusted represent a potential saving of \$45,967.70 per month or \$551,612.00 annually.

As a result of the program we are now receiving between \$4,000.00 and \$6000.00 per month on assignment which was not being received prior to November, 1972. The increased assignments are a direct result of referrals to Family Court, initiated by this program.

The program has been most successful and obviously justifies its continuation on a permanent basis.

It will be necessary to provide certain basic office equipment for these two new permanent staff who have been utilizing makeshift equipment. The estimated cost of 2 desks, 2 chairs and 2 book cases as provided by the Purchasing Department is \$900.00.

# Cost Sharing

The Honorable Minister of Human Resources has advised verbally that his Department will cost share this additional permanent staff on a 50-25-25 basis. Written confirmation is forthcoming.

Staff Costs	Balance of 1973	Annual
2 Financial Aid Workers I @ 822.00	9,864.00	19,728.00
Fringe Benefits @ 12%	1,180.00	2,360.00
Automobile Allowance - 150 miles per month @ 11¢ per mile	198.00	396.00
Total	11,242.00	22,484.00
Less:		
Federal Government Share @ 50% Provincial Government Share @ 25% City of Vancouver Share @ 25%	5,621.00 2,810.50 2,810.50	11,242.00 5,621.00 5,621.00
Plus non-recurring cost of office	900.00	·- <del>-</del>
Total City Cost	3,710.00	5,621.00

# Availability of Funds

The Comptroller of Accounts advises that funds for this purpose were not provided in the 1973 departmental budget and will need to be met from Contingency Reserve.

# Classification of Positions

It is recommended that the Director of Personnel Services be authorized to classify these two permanent positions and that the Board of Administration be authorized to approve the classifications.

# Vancouver Municipal and Regional Employees Union

This report has been discussed with the Business Manager of the Vancouver Municipal and Regional Employees Union and he concurs herein.

#### Summary of Recommendations

It is recommended that:

1) City Council authorize the hiring of two permanent staff in accord with Personnel Department classification, effective July 1, 1973, for the purpose of obtaining maximum financial reimbursement pertaining to the Family Relations Act. The estimated cost of \$2,810.00 for the balance of 1973 to be provided from the Contingency Reserve;

# Clause No. 5 (cont'd)

2) Council authorize the purchase of office equipment for these two new permanent positions in the amount of \$900.00 and that this non-recurring amount be provided from the Contingency Reserve;

- and -

3) The Director of Personnel Services be authorized to classify these two new positions.

Your Board RECOMMENDS that Council approve the foregoing recommendations of the Director of Welfare and Rehabilitation, subject to written approval from the Provincial Department of Human Resources.

FOR COUNCIL ACTION SEE PAGE(S) 601



BOARD OF ADMINISTRATION, JUNE 15,1973.....(PROPERTIES - 1)

# PROPERTY MATTERS

## RECOMMENDATION

1. Acquisition N/S 67th Avenue, West of Cromwell Street

The Supervisor of Property and Insurance reports as follows:-

"On May 31st, 1968, Council approved the overall plan of development for the S. E. Sector, now known as Champlain Heights; and the Supervisor of the Property and Insurance Office was authorized to negotiate for, and acquire, the privately-owned properties within the area. Among the properties still to be acquired by the City for replotting purposes are several lots owned by the School Board.

The concept approved by Council in 1968 took into account school requirements, and certain areas have been set aside as school sites. However, #\pmu will be quite some considerable time before the City will be in a position to make these sites available to the School Board and, in the meantime, it is essential that the City obtain title to the School Board's property in order to continue the progressive resubdivision and marketing of the lands in accordance with the original plan. Accordingly, the School Board has agreed to sell its lands to the City on the condition that the same per acre rate will apply to the purchase of the proposed secondary school site by the School Board when the City is in a position to make it available.

The property required by the City is approximately 3.8 acres and the School Board has agreed to a price of \$65,000.00 per acre. Under the circumstances, this is considered to be fair and reasonable.

#### RECOMMENDED

That the Supervisor of Property and Insurance be authorized to acquire Lots 1 to 8 of the Westerly portion of Block 20, and Lots 1 to 12 of the Easterly 4 acres of Block 20, District Lots 330 and 331, for the sum of \$248,560.00 chargeable to Account Code 4906/270, and that approval be given to the sale of the approximately 12.9 acre secondary school site in Champlain Heights to the School Board at a price of \$65,000.00 per acre, when the site is available, plus registration fees."

Your Board Recommends that the foregoing RECOMMENDATION of the Supervisor of Property and Insurance be adopted.

Resubdivision of City-owned Lands and Sale
Of Lots to the Porvincial Government

 S.E. Corner King Edward Avenue and
 Glen Drive.

The Supervisor of Property and Insurance reports as follows:-

"On March 20th, 1973, Council approved a report of the Board of Administration, dated March 9th, 1973, thereby making certain City-owned lands available for purchase by the Provincial Government, to be used by low-income families. It was pointed out in the Board report that certain sites would require survey work and re-subdivision before the lots could be offered to the Government, and among them is the site at the S. E. corner of King Edward Avenue and Glen Drive.

This particular location has now been surveyed and the City Engineer has prepared a subdivision plan for registration in the Land Registry Office. It is, therefore,

BOARD OF ADMINISTRATION, JUNE 15, 1973.....(PROPERTIES - 2)

# Clause 2 Continued

#### RECOMMENDED

THAT the Mayor and the City Clerk, or their deputies, be authorized to sign the plan of subdivision of Lots 1 to 5 of Lot 1, E. Half of Block 28, District Lots 391 and 392, Plan 340, on behalf of the City of Vancouver, for registration in the Land Registry Office."

Your Board recommends that the foregoing RECOMMENDATION of the Supervisor of Property and Insurance be adopted.

3. ACQUISITION FOR REPLOTTING PURPOSES 631 East 5th Avenue

The Supervisor of Property and Insurance reports as follows:

"The City presently owns Lots A,3,4,5,8,9 and 10 in Block 93, D.L. 264A, shown on the attached print. It has been suggested by the Planning Department that the remaining privately-owned lots, particularly - Lots 6 & 7, be acquired to create a consolidated site with 264 ft. of frontage on 5th Avenue for future housing purposes.

Following initial approach by the City, the owner/occupier has offered the above property, legally described as Lot 6, Block 93, D.L. 264A, and known as 631 East 5th Avenue for sale to the City for the sum of \$25,000.00 as of May 31st, 1973, subject to the owners' retaining rent-free possession until August 31st, 1973. This price represents market value in the area, plus value to the owner. Although the dwelling provides adequate accommodation for the present owner, because of its age and condition, it is proposed to demolish the dwelling thereon when vacant.

These premises comprise a single-storey frame dwelling, plus a full basement, with a main floor area of 680 sq. ft., erected in 1910 on a lot, 33' x 122', zoned RM-3. The dwelling contains 4 rooms, 3 plumbing fixtures, has a patent shingle roof, patent shingles on the exterior walls and heat is supplied by a wood-burning range in the kitchen.

RECOMMENDED that the Supervisor of Property and Insurance be authorized to acquire the above property for the sum of \$25,000.00 on the foregoing basis, chargeable to Code #4954/823 - Property Purchases for Resale Account.

RECOMMENDED FURTHER, that the Supervisor of Property and Insurance be authorized to negotiate the acquisition of the remaining privately-owned lands in this block."

Your Board

RECOMMENDS the foregoing recommendations of the Supervisor of Property and Insurance be adopted.

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DEPARTMENT REPORT, JUNE 15, 1973 . . . . . . . . (WORKS - 1)

# WORKS & UTILITY MATTERS

# CONSIDERATION

1. Robsonstrasse Saturday Mall

The City Engineer reports as follows:

# "BACKGROUND

On May 1st, 1973 Council considered a report by the City Engineer and the Acting Director of Planning and Civic Development on a proposal for the Saturday closure of two blocks of Robson Street from Burrard to Bute Street. Primarily because of the problems of detouring the Main-Robson as well as the Davie-Kingsway buses, that report recommended that no action be taken on the proposal.

Council then requested that the City Engineer 'explore the possibility of closing the 1000 block Robson Street, on an experimental basis, for the purpose of a shopping mall on Saturdays from 9:00 a.m. to 6:30 p.m. during the coming summer; and further that the City Engineer include in his report the question of allowing buses to continue to operate in the block during this street closure'.

#### PHYSICAL LAYOUT AND OPERATION

Shortening the proposed closure to one block simplifies somewhat the problems for automobile traffic and affects only the Main-Robson bus route. The attached plan shows how a pedestrian area on Robson between Burrard and Thurlow Streets can be roped off on Saturday to allow one open lane for buses only, on the north side of the street. Three signed mid-block crosswalks are proposed to control pedestrian crossing of the bus lane and minimize disruption to buses ( $7\frac{1}{2}$  minute headways on Saturday). The Provincial Bureau of Transit Services is agreeable to a trial of this arrangement.

Automobile traffic on Robson Street can detour via Burrard, Alberni and Thurlow and thence back to Robson Street. The closure, however, would disrupt the last block, and an important link, in the one-way system that complements Haro-Smithe Street. Saturday traffic volume is moderately heavy on Robson and the closure would cause congestion and delay on this street, probably from Burrard Street back to Granville.

## MERCHANT SUPPORT AND STREET ACTIVITIES

The merchants in the 1000 block Robson Street and surrounding area were contacted individually in person, shown a sketch of the proposal and informed of the details. Their reaction and comments were as follows:

a) 1000 block Robson: - Area of Proposed Mall.

In favour of trying Saturday Mall (1000 block). 38
Against trying Saturday Mall (1000 block)... 10
Unable to contact (1000 block)... 351

b) Adjacent Area: - Because the closure will to some extent disrupt local access west of the mall, contact was also made with the merchants in the 1100 block of Robson Street and on Thurlow Street.

DEPARTMENT REPORT, JUNE 15, 1973 . . . . . . . (WORKS - 2)

# Clause 1 con't

Those merchants against the proposal generally cited as reason, traffic disruption, the loss of business normally brought into the area by automobile traffic, and the loss of the 23 metered parking spaces on the 1000 block of Robson Street itself. The merchants who were in favour of the proposal generally hoped a mall would attract more pedestrians and stimulate business. These merchants (in the 1000 block Robson) indicated their willingness to pay the recurring costs, but not the initial capital cost of the mall.

Most of the support for this proposal is, at least at this stage, passive only. Since there is no organized merchant group in the 1000 block Robson, it is difficult to be definitive about action by the merchants to sponsor street activities to make the mall attractive. However, possibilities put forward individually by a few of the merchants include merchandise displays and outdoor sales, outdoor restaurants and food concessions, and ethnic dance and musical entertainment groups.

#### COSTS

The following table sets out the estimated costs for a Saturday only mall/busway on the 1000 block of Robson Street based on the arrangement shown on the attached sketch.

Item	Estimated Cost
Initial Capital Costs	
Bus lane barriers (Rope and Staunchion) Drilling holes in pavement for staunchions Pedestrian and Traffic Signs	350
Total Capital Cost	\$1,000
Recurring Costs  Mall Installation, Removal and Cleaning (each Saturday)	\$ 175
Total Cost (1st Saturday)	\$1,175
Recoverable Costs (after trial period)  Rope, Staunchions and Sign Materials	\$ 200

# SOURCE OF FUNDS

Normally all the costs for a requested street closure are borne by the parties initiating the request. However, because of the extra costs to accommodate the buses and the experimental nature of this proposal Council may wish to provide financial support.

The Comptroller of Accounts advises the above costs can be borne by the Contingency Reserve Fund.

# SUMMARY

The attached sketch illustrates a feasible layout for a Saturday Mall with bus lane on Robson Street between Burrard and Thurlow Streets. Although it would cause some inconvenience to automobile traffic the proposal is workable for the bus and will provide some benefit to pedestrians. The merchants have shown some support for the mall proposal (including paying recurring costs) but are inclined to request that the City bear the initial capital costs.

DEPARTMENT REPORT JUNE 15, 1973 . . . . . . . . (WORKS - 3)

# Clause 1 con't

Because the participation of the local merchants in organizing street activities is very important to the success of this proposal, Council may wish to approve in principle the Robsonstrasse Saturday Mall and ask the merchants in the 1000 block Robson Street to advise Council what activities and street uses they would be prepared to undertake and on what dates they would be ready to proceed.

This matter, and the matter of cost-sharing are referred to Council for CONSIDERATION."

FOR COUNCIL ACTION SEE PAGE(S) 603.

DEPARTMENTAL REPORT, June 15, 1973. . . . . (SOCIAL - 1)

### SOCIAL SERVICE & HEALTH MATTERS

## INFORMATION

1. By-laws and Regulations governing the Sale of Food Outdoors

The Medical Health Officer reports as follows:

'City Council, at their meeting on May 15, 1973, passed the following Motion:

"THAT the Medical Health Officer report to Council respecting by-laws or other regulations regarding the Sale of Food Outdoors."

At the present time various Federal and Provincial regulations control the production, processing, storage, delivery and sale of food for public consumption. The City of Vancouver Health By-law No. 4387 regulates in particular the total food control program within the City. In general, this By-law requires that food offered for public consumption with or without charge, must be from approved sources and sold or processed from approved premises. There are conditions laid down to enable such services as coffee trucks and food preparation vehicles of a certain standard to operate within the City. (See Excerpts from City of Vancouver Health Bylaw #4387 attached as Appendix A.)

In general, all food premises are required to have the basic facilities of hot and cold running water, sinks, hand wash basins and toilet facilities available for proper sanitary control. The peddling of meat and fish are prohibited under the By-law and only pre-existinglicensees by formal Council decision are issued fish peddling licenses. Provincial Regulations and City By-law require that only pasteurized milk be distributed within the City. The Health By-law requires that all meat and poultry (excluding New York dressed turkeys) offered for sale or used in commercial establishments bear the valid stamp of inspection. Various other agencies control the quality of the products being sold, such as eggs, vegetables, etc.

In December 1970, City Council passed By-law No. 4529 to amend the License By-law to further regulate the mobile vending of food within the City. The City of Vancouver over many years have incorporated very high standards in their Food Control program. The industry on the whole have been most co-operative in up-grading their establishments and maintaining high standards in total food areas.

Prior to August 20, 1968, each application for the sale or serving of food to the public in other than approved food premises required the approval of City Council. The Council on that date instructed the Medical Health Officer to carry out certain procedures in regard to these applications. Since that date the Health Department has thoroughly investigated each application on its merits and attempted to facilitate these outdoor events while, at the same time, bringing them up to minimal By-law and accepted Public Health standards, which would include sanitary facilities, fly and insect control, approved sources of food, garbage and litter control, refrigeration, etc.

In addition, the Provincial Food Premises Regulations require that Restaurants and Caterers obtain a Food Operating Permit before commencing operations. This permit requires the following:

- (i) The premises comply with the regulations.
- (ii) Adequate and suitable equipment is available.
- (iii) The operator must satisfy the Medical Health Officer that he is competent to operate the business.

'The Director of Environmental Health has had conversations with various Federal and Provincial officials regarding the sale of vegetables in an outdoor market, and it would appear that they would not oppose the sale of these products if the quality were satisfactory.

## SUMMARY:

- A. The Health Department could approve the preparation and sale of food outdoors if the minimal standards required by the City of Vancouver Health By-law No. 4387 and the Provincial Food Premises Regulations were complied with.
- B. A temporary open air fruit and vegetable market could be approved if convenient sanitary facilities, including sinks and hot and cold water, were available for cleaning purposes in adjacent approved food premises.
- $\ensuremath{\text{C}}$  . The sale of prepackaged foods from an approved food plant could be approved if proper means of storage and protection were provided.'

The Medical Health Officer submits the foregoing report for the information of Council.

FOR COUNCIL ACTION SEE PAGE(S) 604

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Department Report, June 15, 1973 . . . . . (BUILDING - 1)

## BUILDING AND PLANNING MATTERS

## RECOMMENDATIONS

Development Permit Application #62151 -8380 Crompton Street

The Deputy Director of Planning and Civic Development reports as follows:

"On February 1, 1973, the Environment Committee received a report from the Planning Department on the utilization of Street ends along the Fraser River for possible look-out mini parks. Four street ends were recommended for initial development, i.e. Kerr, Elliott, Crompton and Shaughnessy Streets. The committee resolved to seek the advice of the Parks Board and further resolved... 'That the Director of Planning notify Council of any development permit respecting property within the adjacent area of the waterfront.'

A development permit has been received for the demolition of existing buildings on a site which abutts Crompton Street end on the east side, and the use of a portion of this site for a storage yard for the adjoining steel fabricating plant. Provision has also been made for overhead cranes, extension of existing trackage and the development of a wharf. Although the wharf would extend 10-15' beyond the Highwater Mark, the plans indicate that no actual fill would take place beyond the H.W.M. Some dredging would, however, be required. Filling would take place on existing land and would be approximately 4 feet above this level, at the existing shore line.

The Technical Planning Board at its meeting of May 4, 1973, approved the development permit application subject to various conditions outlined in Appendix I to this report. These conditions included the provision that the application receive clearance of City Council.

The Vancouver City Planning Commission reviewed this development proposal on May 18, 1973, and endorsed the recommendations of the Technical Planning Board.

The construction of a wharf and the occasional tying up of a barge along the wharf will have the effect of partially blocking the view to the east from Crompton Street end. The development of the wharf would, however, improve the appearance of the shore.

If Council should consider Crompton Street end for a mini look-out park, the City, in order to maximize the view of Fraser River activities, could raise the elevation of the street end 7 feet above the H.W.M. or could apply for a water lot and permission to fill, from North Fraser Harbour Commission. It should be noted that the North Fraser Harbour Commission have given approval in principal to the applicant, Rhodes, Vaughan Steel Ltd. for the extension westerly of the water lot on their adjoining property, subject to clearance under the Federal Government's Navigable Protection Act.

No action with respect to this Development Permit is proposed. Accordingly it is

RECOMMENDED that Council authorize the issuance of Development Permit Application #62151.

Department Report, June 15, 1973 . . . . . (BUILDING - 2)

2. 1125 West 8th Avenue
 Development Permit Application 60927
Zone: CRM-2 Commercial/Multiple Dwelling District
Site size: 100' wide x 110' deep

The Deputy Director of Planning and Civic Development reports as follows:

"This Development Permit Application is for permission to construct a building having three floors above the 8th Avenue street grade with parking in the basement having access directly off the City lane. The main floor is to be used for offices and the two upper floors for 11 dwelling units. The building is L-shaped having an open courtyard on 8th Avenue. The building abuts the east and west side property lines and the parking garage structure abuts the City lane.

The floor space ratio is 1.50 and provision is made on site for 31 off-street parking spaces and 1 off-street loading space.

Section 3 of the CRM-2 District Schedule, which regulations are subject to special approval by City Council, states:

'In order to encourage the development of buildings designed to take advantage of the steep north facing slope the City Council may in its discretion permit a building at variance with the regulations set out in Section 1 of the Schedule after having received the report thereon from the Technical Planning Board and after consultation with the Vancouver City Planning Commission. In the exercise of its discretion, the Council shall also have due regard to the following:

- (a) The provision of private outdoor living space, daylight, landscaping, the disposition of the required off-street parking and loading facilities, the location of the building in relation to the site and surrounding streets and buildings, and its overall design.
- (b) For buildings approved under this clause only, Council shall determine the maximum floor area which shall be allowed having particular regard to the factors noted above. In no case, however, shall:
  - (i) the maximum floor space ratio exceed 1.5 computed as described in Section 1.G. of the CRM-2 Multiple Dwelling District Schedule and
  - (ii) the height of a building exceed 35' nor 25' measured from the centre line level of the nearest street directly southward.'

The Technical Planning Board have approved the design after advice from the Design Panel. On May 18, 1973, the Technical Planning Board recommended the application be approved subject to the following conditions:

- (a) Prior to the issuance of the Development Permit, revised drawings are to be first submitted to the satisfaction of the Deputy Director of Planning and Civic Development clearly indicating:
  - (1) Clarification that the height of the building does not exceed 35 feet nor 25 feet measured from the street directly southward.
  - (2) The provision of building grades.

Department Report, June 15, 1973 . . . . . (BUILDING - 3)

# Clause No. 2 continued

- (3) Details of the off-street loading and unloading space and the off-street parking spaces including surfacing, ramp grades and overhead clearances.
- (4) The provision of an easterly elevation of the building.
- (5) Details of all landscaping and treatment of the open portions of the site with such being first approved to the satisfaction of the Deputy Director of Planning and Civic Development.
- (b) The off-street parking and off-street loading and unloading facilities are to be provided including surfacing in accordance with the approved drawings and the relevant requirements of Sections 12 and 13 of the Zoning and Development By-law within sixty (60) days from the date of any use or occupancy of the proposed development and thereafter to be permanently maintained.
- (c) All landscaping and treatment of the open portions of the site, other than the off-street parking and loading and unloading facilities referred to in the preceding condition, are to be provided in accordance with the approved drawings within six (6) months from the date of any use or occupancy of the proposed development and thereafter to be permanently maintained.

The City Planning Commission endorsed the recommendation of the Technical Planning Board."

It is RECOMMENDED that Development Permit Application 60927 be approved in accordance with the recommendation of the Technical Planning Board and City Planning Commission.

 Development Permit Application No. 62487 2730 East 41st Avenue

The Deputy Director of Planning and Civic Development reports as follows:

"Mr. S. Ruocco for Imperial Oil Limited has filed Development Permit Application No. 62487 to alter and to construct a 16'/24' x 22'/30' addition to the west side of the existing gasoline service station on this site. The addition would provide an additional lubrication bay and a storage area.

The development is located in a C-1 Commercial District.

The Gasoline Service Station Policy, as adopted by City Council in October of 1968, permits alterations and additions to an existing gasoline service station at this location.

The Technical Planning Board and the Vancouver City Planning Commission recommend that Development Permit Application No. 62487 be approved in accordance with the submitted application, such plans and information forming a part thereof, thereby permitting alteration and construction of a 16'/24' x 22'/30' addition to the existing gasoline service station on this site, subject to the following conditions:

- (a) Prior to the issuance of the Development Permit, revised drawings are to be first submitted or the submitted drawings amended to the satisfaction of the Deputy Director of Planning and Civic Development clearly indicating:
  - (1) Landscaping to the satisfaction of the Deputy Director of Planning and Civic Development.
  - (2) Deletion of the one off-street parking space shown at the north west corner of the site.

Department Report, June 15, 1973 . . . . . (BUILDING - 4)

## Clause No. 3 continued

- (3) Details of the garbage enclosure and fencing to be provided.
- (4) Pole sign details.
- (b) The development is to be carried out and maintained in accordance with the approved drawings and Section 11(10) of the Zoning and Development By-law.
- (c) All landscaping is to be provided within six (6) months from the date of the issuance of this permit and thereafter permanently maintained."

RECOMMENDED that Development Permit Application No. 62487 be approved in accordance with the recommendations of the Technical Planning Board and the Vancouver City Planning Commission.

## CONSIDERATION

# 4. IIPS Project

The Director of Finance, Director of Social Planning, City Engineer and the Deputy Director of Planning and Civic Development report as follows:

"On March 6, 1973 Council resolved

'That the Council make no commitment of staff time or funds in respect of this project beyond May 31, 1973 and a full report be submitted at that time.

- CARRIED'

(The Mayor instructed that the report include financial aspects.

# Background

The City's participation in the IIPS (Inter-Institutional Policy Simulator) Project was originally approved by City Council in March 1970. At that time the participants were the University of British Columbia, the City of Vancouver, and the Greater Vancouver Regional District, with major funding assistance from the Ford Foundation.

The City Departments involved were Planning, Social Planning, Finance and Engineering with the Director of Planning being the chief City representative on the IIPS Core Group (management team) and for reporting to Council.

At a later stage the Province joined the project by naming a provincial representative from Municipal Affairs to the Core Group. More recently, the Ministry of State for Urban Affairs became a major participant in IIPS, particularly with respect to funding.

The IIPS Project was designed to run for five years and we are now almost at the point of having completed three years.

# Results to Date

The work to date can be divided into three sections, specifically model development, data gathering, and master computer system development.

# a) Model Development

The following models have been or are being developed:

Population
Land Use
Local Government Economic
Water Quality
Health Systems
Transportation
Economics

cont'd....

Department Report, June 15, 1973 . . . . (BUILDING - 5)

### Clause No. 4 continued

Air Quality
Solid Waste
Human Ecology
Capital Facilities
GIDS (Geographic Information Distribution System)

These models are in various stages of development, some of them basically complete. A few of the models are presently being used for studies.

A problem developed in linking them together in a total IIPS model, in that the individual models are so large and complex that getting them to run together (inter-actively) is prohibitively expensive. This has led to the development of stripped down versions specifically designed to run interactively on an economical basis. The main thrust of IIPS is to determine what happens when the various elements of the urban structure interact with each other.

The project therefore has large models of varying degrees of usefulnes in studying single functions and is developing a system of models to study the inter-active processes.

At the present time the inter-active set consists of:

Population Economics Land Use Transportation

with Capital Facilities related but not yet inter-active.

# b) Data

A great deal of useful data has been acquired for the Project (at the expense of the Project) that is of significant usefulness to the City both on a static and an ongoing basis. Most of this data would not have been gathered by the City itself, for cost reasons.

## C) Computer System

An advanced computer data control and model control system has been developed for the Project that is expected to be useful outside the Project.

## The Future

The future plans for the Project call for further refinement of the four interactive models, both from the point of view of internal logic and the interactive process. The plans also include adding many of the other existing models to the interactive set. Further refinement of the large stand-alone models has second level priority.

The Project must also determine where the Project should be housed in the future, i.e. problems of jurisdiction, financial support, who will use it and how. IIPS also needs two full time senior staff to properly manage the project for the balance of the five year term.

# Financial Considerations

The financial details of the Project, because of the amount of detail, are attached as Appendix I to this report.

## Demonstration

A presentation was made to Council Members (Mayor Phillips, Aldermen Bowers, Harcourt, Marzari, Linnell, Rankin) on Thursday, June 7th. If the remaining members of Council would like a similar demonstration, we will be pleased to arrange one.

## For Consideration of Council

Does Council wish to continue to participate in the Project for the balance of the 5 year term of the Project? "

Department Report, June 15, 1973 . . . . . (BUILDING - 6)

#### RECOMMENDATION

5. City-owned Land: Skeena 2nd to 5th Avenues

The Deputy Director of Planning and Civic Development reports as follows:

"Thunderbird Neighbourhood Centre Association have written requesting that Lots 106, 107 and 108, Section 28, T.H.S.L., being 2nd and 5th Avenues West of the 401 Freeway, now zoned for M-2 Heavy Industrial Use, be made into parkland. Skeena Terrace Tenants' Association and Hastings Sunrise Action Council have written letters of support. (All letters are attached).

Council members may recall that on April 17, 1973, they considered a report from the Supervisor of Property and Insurance (attached) requesting instructions respecting the procedure to be taken in the marketing of this property.

It was moved and carried unanimously by Council,

'THAT this particular property be offered for sale.'

Since April 17th, the Property and Insurance Department and Planning Department have been working on appropriate guidelines for development of the subject property, such guidelines to be made part of a sales agreement. The intent of the guidelines will be to ensure a high quality type of warehouse industrial use that will be a complement to neighbouring uses.

The Planning Department has reviewed the request from the Thunderbird Neighbourhood Centre Association and has concluded that because of the close proximity of Rupert Park and of Sunrise Park, the property is not an appropriate site for a park. (See attached map).

The Deputy Director of Planning and Civic Development therefore

RECOMMENDS that the request of the Thunderbird Neighbourhood Centre Association to have Lots 106, 107 and 108, Section 28, T.H.S.L. made into parkland be denied.

Before acting on this recommendation, Council may wish to refer the matter to the Park Board."

DELEGATION REQUEST: Thunderbird Neighbourhood Centre Association

NOTE: The requested change in instructions re this land will require rescinding - a vote of two-thirds of members present.

FOR COUNCIL ACTION SEE PAGE(S) 60 4 596

#### REPORT TO COUNCIL

# STANDING COMMITTEE OF COUNCIL ON COMMUNITY DEVELOPMENT

A meeting of the Standing Committee of Council on Community Development was held at King George Secondary School on Thursday, June 7, 1973 at 7:30 p.m.

PRESENT: Alderman Volrich (Chairman)

Alderman Rankin Alderman Marzari Alderman Linnell

Park Commissioner E.A.S. Robertson

COMMITTEE

CLERK: R. Thompson

# INFORMATION

This is the sixth of a series of meetings called for the purpose of receiving views of citizens and organizations on local government.

The following memorandum lists the persons who made representations and main points presented by each speaker.

## Mrs. Margaret Chunn - for herself

The principle points made by Mrs. Chunn are as follows:

- (i) That institution of ward system is the main reform required.
- (ii) The company vote should be abolished.
- (iii) That the Voters' List enumeration be improved and people be advised in some way if they are on the list.
- (iv) Qualifications of candidates should be 19 years of age; 12 months residence and having their names on the Voters' List.
- (v) That school teachers be allowed to run for School Board.
- (vi) That persons in hospitals should be provided with ballots.
- (vii) The advanced poll be kept open every evening for two weeks.
- (viii) That some form of recall provision be enacted.
- (ix) That ward offices be established.
- (x) That candidates need not live in the ward.
- (xi) That ward Aldermen meet with their constituents once a month.
- (xii) A school candidate should not have to have his name on the previous Voters' List.

# 2. Vancouver Council of Women - Mrs. C. Hanson

The views of the local Council of Women may be summarized as follows:

- (i) A \$200 deposit be required for Mayoralty candidates, refundable after receiving 10% of votes of successful candidate.
- (ii) Qualifications for Mayor be Canadian citizen; resident for three years and nomination by 25 voters. That it be considered advantageous to have held elected or administrative office previously in Vancouver.
- (iii) That there be 18 Aldermen elected at large.
- (iv) That the term of office for Aldermen be 2 years and elections be held annually, with \( \frac{1}{2} \) elected each time.
- (v) For Aldermen, a \$100 deposit refundable on receiving 10% of votes of top successful candidate.

# Vancouver Council of Women - Mrs. C. Hanson

- (vi) Qualifications for Aldermen Canadian citizen; resident for 2 years and nomination by 25 voters.
- (vii) Election day, within first two weeks in October.
- (viii) That there be five administrative areas of City government:
  "Finance, Fire and Police, General Purposes, Social Service,
  Planning and Development and recreation community and
  cultural activities; each area to be headed by a paid
  administrator. Each area have a committee comprising the
  Mayor, three Aldermen, and the 'paid administrator', for
  policy making purposes only."
- (ix) Qualifications of voters should be a Canadian citizen; resident for one year.
- (x) All voters be allowed to vote on money by-laws.
- (xi) The corporation vote be eliminated.

## 3. West-End Community Council - Mr. N.C. Read, 1727 Davie St.

Mr. Read expressed the following viewpoints on behalf of the West-End Community Council:

- (i) That there be a full ward system.
- (ii) That wards have a population of about 10,000 to 15,000 following community boundaries.
- (iii) That there be one Alderman per ward.
- (iv) That the Alderman live in the ward for six months prior to election day.
- (v) That Aldermen have full-time status with salaries of \$10,000 to \$12,000 per year.
- (vi) That the term for Aldermen and Mayor remain at two years.
- (vii) That the Mayor be elected at large.
- (viii) That the political affiliation of the candidate appear on the ballot.
- (ix) That the company vote be abolished.
- (x) That voters' enumeration be similar to that in the Federal election.
- (xi) Election day should be the last Saturday in October.
- (xii) New Council should take office the second Monday in November.
- (xiii) There should be no deposit required, but each candidate have twenty nominators who live in the ward.
- (xiv) Election expenses to be paid out of City funds should be limited to twenty cents (20¢) per voter, plus free radio and T.V. time on equal basis.
- (xv) The Park Board, School Board and Council should be combined in one Council with 30 to 45 members.
- (xvi) Civic employees and other employees should be eliqible to run for office and have Leave of Absence.
- (xvii) There should be local civic offices throughout the City available to citizens.
- (xviii) Area staff should have direct contact with, but not be controlled by the local ward Aldermen.

STANDING COMMITTEE OF COUNCIL

ON COMMUNITY DEVELOPMENT . .

#### West-End Community Council (cont'd.)

Mr. Read orally proposed the following means by which candidates' expenditures might be controlled:

"Re - policing 20¢ per voter

That any third party placing an ad in printed medium or electronic medium or in making employees available to campaign on behalf of a candidate must have written permission of the candidate or his agent. It would then be the responsibility of the person accepting the ad to cross check with the candidate."

# Vancouver Area Council of the New Democratic Party -Diana Renton, 1245 Nicola Street

Diana Renton expressed the following views of the Area Council:

- Electors enumeration two months before the referendum. (i)
- (ii) Landlords be required to advise the City of its tenants.
- (iii) A full ward system is favoured.
- One Alderman for each ward of approximately 10,000 residents. (iv)
- A Community Council of twenty elected members should be (v) established in each ward.
- That the Aldermen be a sitting member of the Community (vi) Council and subject to recall by the City Council.
- (vii) Citizens should be involved in
  - (a) Boundaries of each ward
  - Responsibilities of Community Council Financing Community Councils (b)
  - (c)
  - Determining priorities of people for local (d) and city-wide development
- (viii) Development permit applications should be channeled through Community Councils.
- Community Councils could initiate zoning changes and (ix) vote on outside zoning requests.
- Community Councils have exclusive jurisdiction over (x)closing residential streets, use of existing buildings and designation of park land.
- Aldermanic salaries should be increased. (xi)
- The Mayor should be elected by the Aldermen from amongst (xii) themselves.
- The ward system should apply to School and Park Boards. (xiii)
- The term should be two years. (xiv)
- Election date earlier in the fall. (xv)
- Party affiliation should show on the ballot. (xvi)
- (xvii) That there do not be a money deposit requirement.
- (xviii) That candidates be not required to live in the ward.

# 5. Dr. R. M. Clark - for himself

Dr. Clark prepared a brief directed toward the eleven questions which the Committee asked in its advertising program. In addition he made comments and suggestions in other directions. His points which he made in the form of recommendations or suggestions are set out.

- (i) The number of Aldermen be increased to eighteen.
- (ii) The term of office be three years.
- (iii) Elections be held annually; with one-third elected each time.
- (iv) Twelve Aldermen be elected at large; six by wards.
- (v) There should be one Alderman for each ward.
- (vi) Residence in the ward should not be a requirement.
- (vii) The Park Board, if elected, should be elected at large.
- (viii) An elected Park Board is not favoured and Council and Park Board should study the taking over of park functions by the Council.
- (ix) The School Board should be elected at large.
- (x) The School and Park Board terms of office should be three years.
- (xi) The School Board might be increased to twelve members.
- (xiii) That Council fill the vacant position on the Board of Administration.
- (xiv) That the Mayor, Deputy Mayor and Chairman of Committees meet monthly with the Board of Administration.
- (xv) That there should be four Standing Committees with nine members on each.
- (xvi) That "party affiliation" or "independent" be placed on the ballot.

The meeting adjourned at approximately 9:45 p.m.

\* \* \* \* \* \* \* \*

FOR COUNCIL ACTION SEE PAGE(S) 607

# REPORT TO COUNCIL

# STANDING COMMITTEE OF COUNCIL ON SOCIAL SERVICES

June 7, 1973

A meeting of the Standing Committee of Council on Social Services was held in the #1 Committee Room, third floor, City Hall, on Thursday, June 7, 1973 at approximately 1:40 p.m.

PRESENT: Alderman Rankin (Chairman)

Alderman Linnell Alderman Marzari

ABSENT: Alderman Hardwick (Civic Business)

CLERK: M. Kinsella

#### RECOMMENDATIONS

### 1. Vancouver Youth Hostel, Grant Request

The Committee had for consideration a letter dated May 25, 1973 from the Canadian Youth Hostel Association requesting a grant of \$5,000 towards capital improvements at the hostel which is located in Jericho Park. Mr. Peter Cox, Executive Director, Canadian Youth Hostels Association, appeared in support of this request.

It was noted that the capital improvements would cost approximately \$20,000 and \$15,000 of this has been received in grants from other auspices (\$10,000 from the Vancouver Foundation and \$5,000 from the Chris Spencer Foundation). These capital improvements would increase the hostel's accommodation from its present capacity of 170 beds to 240 beds. In addition, the cafeteria-kitchen is being renovated to provide a full catering service to those staying at the hostel and a steam-boiler has been installed. Mr. Cox stated that full catering services are required because of the hostel's distance from restaurant facilities.

(Council on February 6, 1973 took no action on a grant request from the Canadian Youth Hostel Association for a grant of \$10,000 on a matching basis with the Canadian Youth Hostel Association, Pacific Region, for capital improvements to the Jericho hostel.)

Mr. Butterworth, City's Hostel Co-ordinator for the City's Travelling Youth Programme, advised that the programme has already experienced difficulty in finding sufficient accommodation for youth and therefore he is in favour of the proposal of the Vancouver Youth Hostel to increase its bed capacity.

RECOMMENDED that City Council approve a grant to the Vancouver Youth Hostel of \$5,000 towards its capital improvements programme.

# 2. Joint Provincial-Municipal Committee on Integration of Family and Youth Services in the City of Vancouver

The Chairman advised that he will be co-chairing the above Committee with Ms. Rosemary Brown, M.L.A., Vancouver-Burrard. The Minister of Human Resources has suggested that the Committee comprise three members of the Legislative Assembly and three Aldermen from the City of Vancouver. The Chairman suggested that the other members of the Standing Committee on Social Services sit on this Special Committee. He advised that public meetings have been arranged for June 20 and June 28 at 7:30 p.m. in the #1 Committee Room, third floor, City Hall.

RECOMMENDED that Alderman Marzari and Alderman Hardwick join Alderman Rankin as City representatives on the Joint Provincial-Municipal Committee on Integration of Family and Youth Services in the City of Vancouver.

# 3. Social Assistance - Special Employment Services - Extension of Community Services Programme

The Director of Welfare & Rehabilitation submitted to the March 1, 1973 meetings of the Standing Committee on Social Services a report on the above programme. This report requested a number of staff be made available for this programme to handle the anticipated workload. At that time, the Standing Committee on Social Services referred this report back to the Director of Welfare & Rehabilitation with a request that he discuss this programme with the Vancouver Opportunities Programme and Canada Manpower for report back at a later date.

Your Committee this date had before it a further report from the Director of Welfare & Rehabilitation on the Social Assistance - Special Employment Services - Extension of Community Services Programme. Mr. Boyd in his report stated that the anticipated workload increase because of this programme has not materialized. In fact, since March 1, 1973 only three placements of social service recipients have been made under this programme. In discussing this programme with the Committee, Mr. Boyd stated the reason for the lack of results is that participation in this programme is limited to Municipal governments and private non-profit agencies undertaking to provide a Community service. Many of these agencies would like to hire assistance under this programme but are limited through lack of funds. Mr. Boyd is currently discussing with City Departments and the Park Board the possibility of their employing social assistance recipients under this special programme.

Your Committee in considering this matter felt strongly that the Social Assistance - Special Employment Services - Extension of Community Services Programme should be extended to private industrial and commercial enterprises to provide the greatest possible work opportunities under the programme.

RECOMMENDED that Council receive the attached report from the Director of Welfare & Rehabilitation on Social Assistance - Special Employment Services - Extension of Community Services Programme for information.

Standing Committee of Council on Social Services . . . . . 3 June 7, 1973

# Clause No. 3 (cont'd)

FURTHER RECOMMENDED that Council request the Minister of Human Resources to strongly consider extending this particular programme to all sectors of the business community.

#### INFORMATION

4. Request from Neighbourhood Services Association to Use Lorne Apartments, 1150 Nelson Street, as a Day-Care Centre

Mrs. M. Courvoisier and Mr. R. P. Morley, Gordon House Neighbourhood Services, appeared in support of their letter of May 7, 1973 with respect to the use of the City-owned Lorne Apartments as a day-care centre.

Your Committee also had for consideration a report from the Supervisor of Property & Insurance on this request. In his report, the Supervisor of Property and Insurance stated that the Lorne Apartments were acquired by the City in May, 1967 as part of the West End School and Park Site #7, which consists of all the lots in Block 22 and the major part of Block 23 which are being acquired on a long range basis. All of the lots in Block 22 have been acquired as well as a large portion of the lots in Block 23.

It was noted that City Council in June, 1969, when considering a request from the Board of Parks & Public Recreation that the remaining structures in Blk. 22 be demolished to allow Park development to proceed, resolved "That the Park Board be advised that Council is not willing to allow demolition of these buildings at the present time." The concern of Council was the depletion of the older housing stock in the West End.

The Supervisor of Property & Insurance further advised that the Lorne Apartments, which is a two-storey building, contains 16 suites, which provide accommodation for 20 persons, including six old-age pensioners and a widow. In view of the shortage of residential accommodation of a similar type in the West End, the Supervisor of Property & Insurance is not in favour of the Lorne Apartments being used as a Day-care Centre. He, however, submitted the following alternative proposal for consideration:

# "Lots B, C, and D, Blk. 22 Corner of Thurlow and Comox Streets

Lot B of Lots 19 & 20 is at the moment vacant. On Lot C, there is a house known as 1129 Thurlow Street currently occupied as a one-family dwelling which is to be vacated June 30, 1973. On adjacent Lot T, known as 1125 Thurlow Street is another one-family dwelling. Both these buildings were constructed about 1900 and are in a relatively deteriorated condition.

If these two dwellings were demolished (which would require the relocation of one family only, then the three parcels together with a 10-ft. lane to the West, could provide a site 98.2% x 99' for use by the Neighbourhood Services Association. They might perhaps make use of one of the existing houses on a short term basis, or consider erecting a prefabricated building on the site, either of which, in my mind, would be preferable to disrupting the Lorne Apartments.

Lot A of 19 & 20 has not been included in this suggestion as it is a slightly larger dwelling converted into 3 suites.

Standing Committee of Council on Social Services . . . . . 4
June 7, 1973

## Clause No. 4 (cont'd)

A delegation from Gordon House Neighbourhood Services put forward for the Committee's consideration their reasons for favouring the Lorne Apartments for use as a Day-care centre -- it is adjacent to a park site and a school playground. They also felt that it would be less costly to renovate the Lorne Apartments than to demolish the existing buildings and erect a temporary structure on the alternate sites proposed by the Supervisor of Property and Insurance.

Miss I Fairley, Acting Director, Community Care Facilities Licensing, strongly supported the need for Day-care facilities in the West End which, up to now, have been very make-shift. Miss Fairley stated that as she had not inspected the Lorne Apartments, she was unable to comment on its suitability or otherwise for use as a Day-care Centre.

The Committee expressed a desire to have a more accurate estimate from Gordon Neighbourhood House on the renovation costs of the Lorne Apartments.

It was also noted that Gordon Neighbourhood House offered to assist in the re-location of tenants from the Lorne Apartments. The Supervisor of Property & Insurance commented that the West End Senior Citizens High-rise is nearing completion and it is City policy that where persons are displaced for civic projects, the Senior Governments be requested to give these people priority in a public housing project.

RESOLVED to defer consideration of this matter pending receipt of

- (a) A report from the Acting Director of Community Care Facilities on the suitability of the Lorne Apartments for a day-care centre;
- (b) Report back from Gordon Neighbourhood House on
  - (i) the suitability of the Lorne Apartments for Day-care following detailed inspection of the interior. (It was suggested they contact Mr. Cotgave of the Property and Insurance Office who will arrange for the inspection.)
  - (ii) detailed estimates of renovation costs of the Lorne Apartments for both long-term and short-term use as a day-care centre, such estimates to include those renovations necessary to meet City by-laws.
  - (iii) suitable accommodation available for relocation of the tenants of the Lorne Apartments.
- (c) Report from Mrs. Courvoisier, in her capacity as a School Trustee, on the expected completion date of the new school building on a portion of Block 22.

FURTHER RESOLVED that when the Committee is again considering this matter, a Commissioner and a staff member from the Board of Parks and Recreation be invited to participate in the discussion with particular reference to the Park Board's short and long range policy on day-care centres being located in parks.

Standing Committee of Council on Social Services . . . . . 5
June 7, 1973

# 5. Dunbar-West Point Grey Youth Programme - Proposed Evaluation Procedure

At its meeting on May 10, 1973, the Standing Committee on Social Services recommended Council approval of a number of recommendations from the Director of Social Planning re the Dunbar-West Point Grey Youth Programme subject to the Director of Social Planning submitting as soon as possible the proposed evaluation procedure for this project.

Under date of June 7, 1973 the Director of Social Planning submitted for the Committee's consideration the proposed evaluation procedure with respect to this programme. The Committee discussed the report with Mr. D. Purdy of the Social Planning Department and suggested some changes mainly:

- (a) the deletion of the word "concrete" from the heading of part A in the Director of Social Planning's report to make it read "Objectives for Both Programme Activities and Individual Youths Will be Established" and
- (b) the addition to part A of the aforementioned report of a further item to be numbered (6) and to read as follows: "to use their resources as called for".

It was noted that the Director of Social Planning will be reporting back to the Committee in November on the results of his evaluation of this programme. Your Committee

RESOLVED to receive the report of the Director of Social Planning on Evaluation - Dunbar-West Point Grey Youth Programme.

# 6. Grant Request - New Hope Centre

Mrs. Chisholm appeared before the Committee in support of her grant request for funding of the New Hope Centre. This centre, which is located at 217 Dunlevy Street, is operated and financed solely by Mrs. Chisholm, her husband and other members of the family. The Centre provides a drop-in service to East End residents every afternoon and evening and provides a referral service for people with problems. The centre deals mainly with alcoholics who are referred by Probation Officers and the Alcoholics Foundation. In addition, it maintains close liaison with the Narcotic Addiction Foundation.

Mrs. Chisholm stated that while the programme is mainly for alcoholics, it is open to all residents of the area on low-income or social assistance. The grant request is for \$288.16, made up as follows:

rent	\$135.00
phone	10.66
Hydro	7.10
Food	87.40
Transportation	48.00
(Mrs. Chisholm	and ———
family to and	from
centre)	

TOTAL: \$288.16

# Clause No. 6 (cont'd)

RESOLVED to refer the grant request of the New Hope Centre to the Director of Social Planning for report back with a recommendation on the grant request of \$288.16, including an evaluation of the services provided by the centre.

FURTHER RESOLVED that the Director of Social Planning include in his report a breakdown of the total services similar to the New Hope Centre in the Downtown East Side area, such breakdown to include details of City funding of these services.

The meeting adjourned at approximately 3:10 p.m.

FOR COUNCIL ACTION SEE PAGE(S) 606-

#### REPORT TO COUNCIL

# STANDING COMMITTEE OF COUNCIL ON COMMUNITY DEVELOPMENT

June 7, 1973

A meeting of the Standing Committee of Council on Community Development was held on Thursday, June 7, 1973 at approximately 3:30 p.m. in the No. 2 Committee Room, third floor, City Hall.

PRESENT: Alderman Volrich (Chairman)

Alderman Marzari Alderman Rankin

ABSENT: Alderman Harcourt

COMMITTEE

CLERK: R. Thompson

The Minutes of the meetings of March 29, April 5, April 12, May 16, and May 17, 1973 were adopted.

#### INFORMATION

### 1. Illegal Suites

On March 20, 1973, Council extended the expiry date for development permits for illegal suites in RS-1 areas upon application to December 31, 1974 and in other areas to the same date, where a satisfactory standard of accommodation is provided with respect to ceiling height, plumbing and general suitability.

Correspondence from the Vancouver Housing Association dated April 19, 1973 and January 29, 1973 was introduced, in which the Association asked consideration for the relaxation of By-laws to permit the use of unused or under-used spaces in Single Family Residential areas for the accommodation of pensioners -- the Association offered to act as rental agent for accommodation for such properties.

On June 6, 1973, the Director of Permits & Licenses prepared a memo which was submitted to the Committee and which set out salient points in connection with the past and present illegal suite policy:

"Resume - Illegal Suite Policy

The illegal suites in the RS-1 areas fell into three mein categories:

- (1) Those permitted to remain under the RS-1 moratorium dealt with by the Technical Planning Board.
- (2) Those permitted to remain under City Council Hardship Policy.
- (3) Those permitted to remain under City Council Parent Suite Policy.

The total number involved at, a very rough guess, are about 2,500 plus an unknown number not detected.

Standing Committee of Council on Community Development . . . 2 June 7, 1973

## Clause No. 1 (cont'd)

#### (a) RS-1 Areas:

(1) The installation of basement suites is prohibited under the RS-1 District Schedule of the Zoning and Development By-law. The By-law permits the Technical Planning Board to allow the retention for a limited period of time all suites installed prior to June 18, 1956 and continuously occupied since then. The number involved is approximately 1,200. It is this group for which Council approved the moratorium.

#### (2) Hardship Policy:

This policy applies to either owner or tenant and the owner does not need to be an occupier, and such premises are almost all located in RS-1 areas. All applications are reviewed by the Hardship Policy Committee who make recommendations to Council. Approximately 1,647 applications have been dealt with between 1965 - 1972, some 900 - 1,000 are still occupied under this policy.

#### (3) Parent Suites:

Council has instructed that in the event of parent suites, the owner fill out a declaration each year that they have a suite containing their parents and then the Department withholds enforcement of the By-law. The reverse of this situation does not apply where parents who are the registered owner, can have their children living with them in an illegal suite. The number involved in the parent suite situation is approximately 275.

#### (b) Other Than RS-1 Areas:

The Technical Planning Board, since 1956, has had the authority to permit the conversion of buildings in these areas to multiple occupancy on a "life of the building" basis or for the retention of existing conversions on a "limited period of time" basis. The Technical Planning Board endeavoured to obtain improvements in the "limited period of time" group prior to the moratorium. The moratorium has resulted in merely extending the approved life of the accommodation further and with no demand being made for improvements.

In August 1960 strong representation by property owners resulted in amendments to the Zoning and Development By-laws removing the discretionary power of the Technical Planning Board to consider any conversion to multiple occupancy in an RS-1 district and later the City Charter was amended to prohibit any construction for multiple occupancy in a One Family Dwelling District. This amendment, as do all amendments to the By-law and to the Charter apply City wide."

The Chairman, in a report to the Committee, reviewed the background of the question before it and drew to the attention of the Committee some courses of action which appear to him to be available to the Committee

## \* COURSES OF ACTION FOR CONSIDERATION

1) Restore the discretionary authority of the Technical Planning Board to permit limited conversion in R.S.1 areas with appropriate criteria being established for exercising its discretion - some are set out in Dr. Bryson's memo. This will require a Charter Amendment.

In considering the matter of notification to surrounding neighbours I would recommend the following procedure:

Standing Committee of Council on Community Development . . . June 7, 1973

## Clause No. 1 (cont'd)

- a) The Technical Planning Board should consider an application on its merits in accordance with criteria established and decide if it should have provisional approval.
- b) If such approval is given, notification should be given to surrounding property owners requiring them to give notice of their objections, if any, and reasons therefor, within a 21 day period.
- c) Upon receipt of any objections the matter can be further considered by the Technical Planning Board or referred to this Committee, or Council, with its recommendation.

The purpose of such a procedure would be to discourage what may be "spurious" objections. The alternative, of course, is to give notice in the first instance before the Technical Planning Board considers the matter but if this process is used specific criteria should be established for consideration of the objections so that the matter is not left to subjective judgment.

The guidelines should, among other things, specify the minimum sizes of suites and other standards.

- 2) Special consideration to senior citizens and handicapped as part of the guidelines to be followed by the Technical Planning Board. Provision should be made to encourage favourable consideration of conversions which are designed and intended for use by senior citizens and handicapped persons.
- 3) Existing illegal suites covered by present moratorium:
  These should be required to apply for approval from the
  Technical Planning Board employing the criteria established for it. For those illegal suites meeting the criteria
  they should be given a permit or made legal. For those
  not meeting the Board's approval enforcement procedure
  should be invoked to discontinue use. A period
  of time, say 2 years, should be provided for these
  applications to be received and processed.
- 4) Hardship policy: Guidelines should be considered to bring a clearer definition to this policy and the policy should be left to the discretion of the Technical Planning Board or the Hardship Committee to deal with and appeals from their decisions, or applications they consider necessary being presented to Council.
- 5) Parent suites: There does not appear to be any real justification to allow children to live with parents, but not the reverse. This policy should be extended to also permit children to live with parents in appropriate suites.
- Assessment approach: In conversions permitted under new regulations there may be merit in applying a "revenue approach" to the added value of the accommodation, apart from the straight market value approach. This might serve both as a control measure and as a means of added revenue to the city.
- 7) Comments of interested groups should be invited under the auspices of the Committee, together with comments of Planning and other Departments, including the Legal Department, as to necessary Charter changes."

A brief was submitted by Joan Adams proposing, amongst other things:

(a) the abolition of the Single Family Zone in favour of encouraging rental suites in private homes anywhere in the City; Standing Committee of Council on Community Development . . . 4 June 7, 1973

# Clause No. 1 (cont'd)

- (b) setting up of a renovation fund with a similar formula to public housing funds and making loans on the stipulation that the money will be used to develop or improve suites in homes providing the rents charged are moderate and rigid standards of need are met;
- (c) that on such accommodation, a limit be placed on the annual increase in rent and evictions be subject to a Review Board.

During the discussion, a number of points were raised by members of the Committee, as for example:

- (i) that tax concessions may be used as a means of encouraging provision of living accommodation in private homes;
- (ii) that the application of the regulations should be such that areas or communities may decide to opt out of citywide regulations;
- (iii) that some endeavour be made to moderate rent increases for accommodation provided under any illegal suite policy;
- (iv) opinion was divided as to whether regulations should apply to the whole city with areas being allowed to opt out or whether they should apply to such areas where regulations were requested'
- (v) it was considered important that more accommodation should be provided for senior citizens, handi-capped persons, in-laws, and students.

RESOLVED that a staff committee of appropriate officials, including the Director of Permits & Licenses, the Director of Planning and Civic Development and the Corporation Counsel be asked to consider the submissions made to the Committee this day and the views expressed by the Committee members and report back to this Committee with proposals for the encouragement of the creation by conversion and the use of additional separate living accommodation in private homes particularly for senior citizens, handi-capped persons, in-laws, and students and report on the two alternatives of

- (a) the application of the proposals to the whole city with provision for areas to opt out, or
- (b) the application of the proposals to areas of the city as requested by persons in these areas.

The Committee of officials be asked to consider in its report, regulations governing standards of accommodation and the question of means by which the rents charged may be taken into account at the time approvals are granted and to report on recommended procedures and By-law and Charter changes involved in their recommendations.

FURTHER RESOLVED that a public meeting be held to secure reactions to proposals to be developed and reported on before they are implemented.

Standing Committee of Council on Community Development . . . 5
June 7, 1973

## 2. Development of Fraser River Lands From Arbutus Street to Barnard Street

RESOLVED that the report dated May 24, 1973 from the Deputy Director of Planning on current information with respect to the Fraser River lands and the Greater Vancouver Regional District policy related to the development of the subject lands be received and it be considered by the Committee at, or after, its meeting of July 5, 1973 with the residents in the area affected.

#### RECOMMENDATION

## 3. Plebiscite on Electoral Reform - Date of Voting

The Returing Officer advised the Committee that arrangements have been completed for the reservation of polling places throughout the City for holding the plebiscite on Electoral Reform on Wednesday, October 24, 1973.

RECOMMENDED that the Council approve the date of October 24, 1973 as the day for taking the vote of the electors on the plebiscite re Electoral Reform.

The meeting adjourned at approximately 5:30 p.m.

FOR COUNCIL ACTION SEE PAGE(S) 607

### REPORT TO COUNCIL

# STANDING COMMITTEE OF COUNCIL ON ENVIRONMENT

### JUNE 14th, 1973

A meeting of the Standing Committee of Council on Environment was held in No. 2 Committee Room, City Hall, on Thursday, June 14th, 1973, at 10:00 a.m.

PRESENT: Alderman Linnell (Chairman)

Alderman Massey Alderman Pendakur

ABSENT: Alderman Gibson (Leave of Absence)

COMMITTEE

CLERK: H. Sugrive

# Adoption of Minutes

The minutes of the meeting of May 24th, 1973, were adopted.

### RECOMMENDATIONS

## City Pound - Additional Staff

The Committee considered the following report from the Board of Administration:

On April 10, 1973 City Council adopted the following recommendations of the Standing Committee on Environment:-

"That the Council grant an additional sum of \$50,000 towards the Pound budget for 1973, exclusive of capital costs.

That the Director of Permits & Licenses report back as to how best the allocated money could be spent and what would be the <u>capital requirements</u>."

The Director of Permits & Licenses reports as follows:-

"I suggest that there are two methods whereby the additional \$50,000 can be best allocated for the operation of the City Pound which are noted below. It is assumed that the \$50,000 is an annual increase in the Pound operation. Therefore, costs shown in this report indicate both the pro-rated amount for 1973 and the estimated costs for a full year.

# Alternative #1 - Increasing Permanent Staff

The report which was approved by the Standing Committee on Environment and also by City Council entitled "City Pound - Additional Staff" dated January 16, 1973, recommended that one additional Pound Officer and one Clerk be added to the Pound staff and that the Pound Officers be deployed on a seven day basis. These changes and additional staff would increase the patrol coverage by 40% and the annual recurring costs are estimated at \$18,259 and the non-recurring cost to purchase a new Pound truck is \$6,500 - TOTAL \$24,759

## Clause 1 Cont'd

With the additional funds which have now been approved by City Council, more Pound Officers can be hired. If a total of three over the <u>present</u> establishment were hired, and a second additional Pound truck were purchased, the total estimated cost would be as follows:-

3 additional permanent Pound Officers 1 Clerk (less allowance for temporary	\$25,400				
clerical help)	5,267				
Telephone Answering Unit	492				
Increased truck Maintenance & Rental	6,000				
Uniforms, Supplies and Lockers	1,000				
Total Annual Recurring Costs	\$38,159				
New and Non-recurring Costs					
Purchase two trucks with radios	\$13,000				

The estimated cost for 1973 (June - December) would be \$22,300 plus \$13,000 for two trucks:-

TOTAL.....\$35,300

With the additional three Pound Officers and the change in days of work as recommended in the January 16, 1973 report, the patrol coverage as provided by the Pound would be increased 80% above the present level. The January 16, 1973 report also recommended that coverage be provided on Saturdays and Sundays which is not presently being provided. It would also be desirable to have patrol coverage during Spring and Summer months from 7:00 am through to 8:30 pm or 9:00 pm, i.e. during daylight hours.

### Alternative #2 - Use of Temporary Pound Officers

In addition to the new Pound Officer, Clerk, truck and change in working hours to provide seven day coverage as approved in the January 16, 1973 report, four temporary Pound Officers would be hired for a period of six months from April 1st to September 30th. The dog problem is most apparent during this period of the year.

The costs would be as follows:-

Salaries, including Fringe Benefits for 4 temporary Pound Officers	\$17,081
Rental of two trucks Adjustments and Clean-up of trucks Two Personal Paging Units for 6 months Uniforms, Supplies and Lockers	3,180 450 252 800
Total Estimated Annual Cost for Temporary Help	\$21,763
Estimated Cost as per January 1973 report	\$18,259
Total Estimated Annual Recurring Cost	\$40,022
Non-recurring Costs (New Truck)	\$ 6,500

The estimated costs for 1973 (commencing June 1st) are \$23,300 plus one truck at \$6,500:-

TOTAL.....\$29,800

This proposal would increase the annual patrol coverage from 9,100 hours to 16,380 hours, an overall average increase of 80%. The increased coverage during the six month period (Spring and Summer) when the temporary Pound Officers would be engaged would be 120% over our present coverage. The increase for the balance of the year would be 40%.

## Clause 1 Cont'd

I recommend that Alternative #2 be approved for the following reasons:-

- (a) Temperary Pound Officers can be employed to work shifts ending at 8:30pm or 9:00pm to give full coverage during daylight hours.
- (b) Their hours of work can be reviewed and adjusted from year to year.
- (c) The programme can be reviewed each year to determine the effectiveness and changes can be made if necessary.

It cannot be readily determined at the present time if capital costs will be necessary for the additional staff. If temporary Pound Officers are employed, the two rented trucks can perhaps be stored overnight in the Cambie Street yards. If Council agrees to using temporary Pound Officers as recommended, then a further report can be submitted in October, outlining the effectiveness of the programme and bringing forth any capital costs that are found to be necessary for the continuing programme in future years.

This report has been discussed with the Director of Personnel Services and the Business Agent for the Vancouver Municipal and Regional Employees' Union both of whom concur with the report."

Your Board recommends that the foregoing report of the Director of Permits & Licenses be approved.

## **RECOMMENDED:**

2.

THAT Council approve the foregoing recommendations of the Board of Administration and the Director of Permits and Licenses.

# Increased Impounding Fees

The following report of the Director of Permits and Licenses was considered by the Committee:

On April 10, 1973, City Council approved the following recommendation of the Standing Committee on Environment dated March 29, 1973:-

(iii) "That the Director of Permits and Licenses report back on increase in fees as well as impounding penalties for 1974."

The Director of Permits and Licenses reports as follows:

"The increase in dog license fees and impounding fees are proposed in order to cover the additional \$50,000 per annum increase in the Pound Budget approved by Council April 10th and to bring impounding fees into better alignment with surrounding Municipalities.

## License Fees:

Approximately \$30,000 can be raised in 1974 by increasing the license fee for male and spayed females from \$5.00 to \$0.00 and by increasing the female dog license fee from \$15.00 to \$20.00.

#### Impounding Fees:

The present impounding fees are \$5.00 for a licensed dog and \$15.00 (plus license fee) for an unlicensed dog. These fees are relatively low in comparison to the impounding fees in other Municipalities.

An increase to \$10.00 for licensed dogs and \$25.00 for unlicensed dogs commencing August 1, 1973 and a further \$5.00 increase effective February 1, 1974 will raise approximately an additional \$15,000 to \$20,000 per year and will also encourage people to obtain a license to avoid the larger impounding fee.

Report to Council, Standing Committee of Council on Environment, June 14th, 1973.....4

## Clause 2 Cont'd

#### Maintenance Fees:

The maintenance fee of \$1.00 per day is considered to be low and should be increased to \$2.00 per day.

The cost to an owner to reclaim his unlicensed dog from the Pound would then be between \$40.00 to \$45.00, which is the combined charges for impounding, licensing and maintenance.

If Council approve the fees suggested full publicity should be given prior to implementation. This would be accomplished by placing advertisements in the newspapers and by mailing notices to dog owners at the time 1974 statements are sent out.

#### Pick-up Fees:

The Pound By-law was amended in November 1972 to increase the fee for picking up, from owners, dogs which are to be destroyed or the carcass of a dead dog from owner's premises or veterinary hospitals. The fee was increased from \$2.00 for the first dog and \$1.00 for each additional dog to a straight \$3.00 for each animal or carcass collected. No additional increase is recommended at this time.

#### I RECOMMEND THAT:

- (i) the Pound By-law be amended effective August 1, 1973 to increase the Maintenance Fee from \$1.00 to \$2.00 per day, the Impounding Fees be increased to \$10.00 for a licensed dog and \$25.00 for an unlicensed dog.
- (ii) the Pound By-law be amended to increase the Impounding Fces to \$15.00 for a licensed dog, \$30.00 for an unlicensed dog effective February 1, 1974.
- (iii) the License By-law be amended effective January 1, 1974 to increase the License Fee for male dogs and spayed female dogs from \$5.00 to \$6.00 per annum and the fee for a female dog to be increased from \$15.00 to \$20.00 per annum."

#### RECOMMENDED:

THAT Council adopt recommendations (i), (ii) and (iii) above, in the foregoing report of the Director of Permits and Licenses.

### INFORMATION

3

Proposed Requirements in Building By-law for the Handicapped

The Council at its meeting on June 5th, 1973, considered the City Building Inspector's Report on Proposed Requirements for the Handicapped in the New Building By-law, together with representations by the Social Planning and Review Council of British Columbia, and passed the following motion:

"THAT the requests of the organization be approved in principle and the whole matter referred to the Standing Committee on Environment for report back to Council in approximately one month."

Mr. E. Desjardins, Mr. Doug Mowatt and Miss M. Pack represented the Social Planning and Review Council of British Columbia.

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Council	on.	Environm	nent, June	e 14th, 19	73	 • • • • • • • • 5

# Clause 3 Cont'd

The report on Design Standards for the Handicapped, submitted by the Social Planning and Review Council of British Columbia for inclusion in the proposed New Vancouver Building By-law was discussed in conjunction with the City Building Inspector's comments as embodied in his report, dated March 29th, 1973.

After a lengthy discussion, it was,

### RESOLVED:

- A. THAT the proposals submitted by S.P.A.R.C. be accepted for inclusion in the Vancouver Building By-law with the following exceptions, actions in respect thereto being as shown below.
  - (i) Requirements for one or two parking spaces when the required parking for a building is in excess of 50.

Resolved: THAT this item be determined by the Corporation Counsel for inclusion either in the Zoning Bylaw or the Building By-law.

(ii) Elevators shall be provided in all buildings 2 storeys or more in height unless exempted for valid reasons.

Resolved: THAT the S.P.A.R.C. and the City Building Inspector discuss the criteria for making provisions for such exceptions.

(iii) When it is necessary to locate ramps outside, they shall be protected from snow and ice accumulation.

Resolved: THAT this item be included in the information pamphlet to be prepared by S.P.A.R.C.

(iv) Floors shall have non-slip qualities.

Resolved: THAT this item be included in the information pamphlet to be prepared by S.P.A.R.C.

### FURTHER RESOLVED:

- B. (i) THAT the design Standards for the Handicapped, proposed for inclusion in the Vancouver Building By-law and the Zoning and Development By-law, as amended, be adopted.
  - (ii) THAT the Corporation Counsel and the City Building Inspector prepare the proposed amendments to the Vancouver Building By-law for Council's consideration.

(The Council initially was furnished with the detailed proposals from S.P.A.R.C.)

The meeting adjourned at approximately 12:00 noon.